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## PRESIDENT'S MESSAGE.

To the Senate and House of Representatives of the United States:

In coming together, fellow citizens, to enter again upon the discharge of the duties with which the people have charged us severally, we find great occasion to rejoice in the general prosperity of the country. We are in the enjoyment of all the blessings of civil and religious liberty, with unexampled means of education, knowledge, and improvement. Through the year, which is now drawing to a close, peace has been in our borders, and plenty in our habitations; and, although disease has visited some few portions of our land with distress and mortality, yet, in general, the health of the people has been preserved, and we are all called upon by the highest obligations of duty, to renew our thanks and our devotion to our Heavenly Parent, who has continued to vouchsafe to us the eminent blessings which surround us, and who has so signally crowned the year with his goodness. If we find ourselves increasing beyond example in numbers, in strength, in wealth, in knowledge, in every thing which promotes human and social happiness, let us ever remember our dependence, for all these, on the protection and merciful dispensations of Divine Providence.

Since your last adjournment, Alexander McLeod, a British subject, who was indicted for the murder of an American citizen, and whose case has been the subject of a correspondence heretofore communicated to you, has been acquitted by the verdict of an impartial and intelligent jury, and has, under the judgment of the court, been regularly discharged.

Great Britain having made known to this government that the expedition fitted out from Canada for the destruction of the steamboat *Caroline*, in the winter of 1837, and which resulted in the destruction of said boat, and in the death of an American citizen, was undertaken by orders emanating from the authorities of the British government in Canada, and demanding the discharge of McLeod upon the ground that, if engaged in that expedition, he did but fulfil the orders of his government, has thus been answered in the only way in which she could be answered by a government, the powers of which are distributed among its several departments by the fundamental law. Happily for the people of Great Britain as well as those of the United States, the only mode by which an individual, arraigned for criminal offence before the courts of either, can obtain his discharge, is by the independent action of the judiciary, and by proceedings equally familiar to the courts of both countries.

If, in Great Britain, there exists a power in the crown to cause to be entered a *writ of habeas corpus*, which is not the case with the executive power of the United States upon a prosecution pending in a state court, yet there, no more than here, can the executive power rescind a prisoner from custody without an order of the proper tribunal directing his discharge. The precise stage of the proceedings at which such order may be made is a matter of municipal regulation exclusively, and not to be complained of by any other government.

In cases of this kind, a government becomes politically responsible only when its tribunals of last resort are shown to have rendered unjust and injurious judgments in matters not doubtful. To the establishment and elucidation of this principle no nation has lent its authority more efficiently than Great Britain. Alexander McLeod, having his option either to prosecute a writ of error from the decision of the supreme court of New York, which had been tendered upon his application for a discharge, to the supreme court of the United States, or to submit his case to the decision of a jury, preferred the latter, deeming it the readiest mode of obtaining his liberation, and the result has fully sustained the wisdom of his choice. The manner in which the issue was tried will satisfy the English government that the principles of justice will never fail to govern the enlightened decision of an American tribunal. I cannot fail, however, to suggest to congress the propriety, and, in some degree, the necessity, of making such provisions by law, so far as they can constitutionally do so, for the removal, at their commencement, and at the option of the party, of all such cases as may hereafter arise, and which may involve the faithful observance and execution of our international obligations, from the state to the federal judiciary. This government, by our institutions, is charged with the maintenance of peace and the preservation of amicable relations with the nations of the earth, and ought to possess, without question, all the reasonable and proper means of maintaining the one and preserving the other. Whilst just confidence is felt in the judiciary of the states, yet this government ought to be competent in itself for the fulfillment of the high duties

which have been devolved upon it, under the organic law, by the states themselves.

In the month of September, a party of armed men from Upper Canada, invaded the territory of the United States, and forcibly seized upon the person of one Grogan, and under circumstances of great harshness, hurriedly carried him beyond the limits of the United States, and delivered him up to the authorities of Upper Canada. His immediate discharge was ordered by those authorities, upon the facts of the case being brought to their knowledge; a course of procedure which was to have been expected from a nation with whom we are at peace, and which was not more due to the rights of the United States, than to its own regard for justice. The correspondence which passed between the department of state and the British envoy, Mr. Fox, and with the governor of Vermont, as soon as the facts had been made known to this department, are herewith communicated.

I regret that it is not in my power to make known to you an equally satisfactory conclusion in the case of the *Caroline* steamer, with the circumstances connected with the destruction of which, in December, 1837, by an armed force fitted out in the province of Upper Canada, you are already made acquainted. No such statement as was due for the public wrong done to the United States, by this invasion of her territory, so wholly irreconcilable with her rights as an independent power, has yet been made. In the view taken by this government, the inquiry whether the vessel was in the employment of those who were prosecuting an unauthorized war against that province, or was engaged by the owner in the business of transporting passengers to and from Navy Island, in hopes of private gain, which was most probably the case, in no degree alters the real question at issue between the two governments. This government can never concede to any foreign government the power, except in case of the most urgent and extreme necessity, of invading its territory, either to arrest the persons or destroy the property of those who may have violated the municipal laws of such foreign government or have disregarded their obligations arising under the law of nations. The territory of the United States must be regarded as sacredly secure against all such invasions, until they shall voluntarily acknowledge their liability to acquit themselves of their duties to others. And in announcing this sentiment, I do but affirm a principle which no nation on earth would be more ready to vindicate, at all hazards, than the people and government of Great Britain.

If, upon a full investigation of all the facts, it shall appear that the owner of the *Caroline* was a governed by a hostile nation, or that some national cause, with those who were in the company of Navy Island, then, so far as he is concerned, there can be no claim to indemnity for the destruction of his boat, which this government would feel itself bound to prosecute—since he would have acted not only in derogation of the rights of Great Britain, but in clear violation of the laws of the United States; but that is a question which, however settled, in no manner involves the higher consideration of the violation of territorial sovereignty and jurisdiction. To recognize it as an admissible practice, that each government, in its turn, upon any sudden and unauthorized outbreak, which, on a frontier whose extent renders it impossible for either to have an efficient force on every mile of it, and which outbreak, therefore, neither may be able to suppress in a day, may take vengeance in its own hands, and, without even a remonstrance, and in the absence of any pressing or overruling necessity, may invade the territory of the other, would inevitably lead to results equally to be deplored by both. When border collisions come to receive the sanction, or to be made on the authority, of either government, general war must be the inevitable result. While it is the ardent desire of the United States to cultivate the relations of peace with all nations, and to fulfil all the duties of good neighborhood towards those who possess territories adjoining their own, that very desire would lead them to deny the right of any foreign power to invade their boundary with an armed force. The correspondence between the two governments on this subject will, at a future day of your session, be submitted to your consideration, and, in the mean time, I cannot but indulge the hope that the British government will see the propriety of renouncing, as a rule of future action, the precedent which has been set them in the affair at Schlosser.

I herewith transmit the correspondence which has recently taken place between the American minister at the court of St. James, Mr. Stevenson, and the minister of foreign affairs of that government, on the

right claimed by that government to visit and detain vessels sailing under the American flag, and engaged in prosecuting lawful commerce in the African seas. Our commercial interests in that region have experienced considerable increase, and have become an object of much importance; and it is the duty of this government to protect them against all improper and vexatious interruption. However desirous the United States may be for the suppression of the slave trade, they cannot consent to interpolations into the marine code, at the mere will and pleasure of other governments.

We deny the right of any such interpolation to any one, or all the nations of the earth, without our consent. We claim to have a voice in all amendments or alterations of that code; and when we are given to understand, as in this instance, by a foreign government, that its treaties with other nations cannot be executed without the establishment and enforcement of new principles of maritime police, to be applied without our consent, we must employ language neither of equivocal import or susceptible of misconstruction.—American citizens, prosecuting a lawful commerce in the African seas, under the flag of their country, are not responsible for the abuse or unlawful use of that flag by others; nor can they rightfully, on account of such alleged abuses, be interrupted, molested, or detained while on the ocean; and if thus molested and detained, while pursuing honest voyages in the usual way, and violating no law themselves, they are unquestionably entitled to indemnity.

This government has manifested its repugnance to the slave trade, in a manner which cannot be misunderstood. By its fundamental law, it prescribed limits in point of time to its continuance, and against its own citizens, who might so far forget the rights of humanity as to engage in that wicked traffic, it has long since, by its municipal laws, denounced the most condign punishment. Many of the states composing this Union had made appeals to the civilized world for its suppression, long before the moral sense of other nations had become shocked by the iniquities of the traffic. Whether this government should now enter into treaties containing mutual stipulations upon this subject, is a question for its mature deliberation. Certain it is, that if the right to detain American ships on the high seas can be justified on the plea of a necessity for such detention arising out of the existence of treaties between other nations, the same plea may be extended and enlarged by the new stipulations of new treaties, to which the United States may not be a party. This government will not cease to urge upon that of Great Britain, full and ample compensation for all losses, whether arising from detention or otherwise, to which American citizens may have heretofore been, or may hereafter be, subjected, by the exercise of a power which this government cannot recognize as legitimate and proper. Nor will I readily admit that the seizure of persons of Great Britain will constrain her to make retribution for any wrong, or loss, which any American citizen, engaged in the prosecution of lawful commerce, may have experienced at the hand of her cruisers, or other public authorities. This government, at the same time, will relax no effort to prevent its citizens, if there be any disposed, from prosecuting a traffic so revolting to the feelings of humanity. It seeks to do no more than to protect the fair and honest trader from molestation and injury; but while the enterprising mariner, engaged in the pursuit of an honorable trade, is entitled to its protection, it will visit with condign punishment others of an opposite character.

I invite your attention to existing laws for the suppression of the African slave trade, and recommend all such alterations as may give to them greater force and efficacy. That the American flag is grossly abused by the abandoned and profligate of other nations, is not too probable. Congress has, not long since, had this subject under its consideration, and its importance well justifies renewed and anxious attention.

I also communicate herewith the copy of a correspondence between Mr. Stevenson and Lord Palmerston, upon the subject so interesting to several of the southern states, of the rice duties, which resulted honorably to the justice of Great Britain, and advantageously to the U. S. States.

At the opening of the last annual session, the president informed congress of the progress which had been made in negotiating a convention between this government and that of England, with a view to the final settlement of the question of the boundary between the territorial limits of the two countries. I regret to say that little advancement of the subject has been accomplished since last year; but this is owing to circumstances no way indicative of any abatement of the desire

of both parties to hasten the negotiation to its conclusion, and to settle the question in dispute as early as possible. In the course of the session, it is my hope to be able to announce some farther degree of progress towards the accomplishment of this highly desirable end.

The commission appointed by this government for the exploration and survey of the line of boundary separating the states of Maine and New Hampshire from the contentious British provinces is, it is believed, about to close its field labors, and is expected soon to report the results of its examinations to the department of state. The report, when received, will be laid before congress.

The failure on the part of Spain to pay with punctuality the interest due under the convention of 1834, for the settlement of claims between the two countries, has made it the duty of the executive to call the particular attention of that government to the subject. A disposition has been manifested by it, which is believed to be entirely sincere, to fulfil its obligations in this respect, as soon as its internal condition and the state of its finances will permit. An arrangement is in progress, from the result of which it is trusted that those of our citizens who have claims under the convention, will, at no distant day, receive the stipulated payments.

A treaty of commerce and navigation with Belgium was concluded and signed at Washington, on the 23d March, 1840, and was duly sanctioned by the senate of the United States. The treaty was ratified by his Belgian majesty, but did not receive the approbation of the Belgian chambers within the limited time by its terms, and has therefore become void.

This occurrence assumes the graver aspect from the consideration that, in 1833, a treaty negotiated between the two governments, and ratified on the part of the United States, failed to be ratified on the part of Belgium. The representative of that government, at Washington, informs the department of state that he has been instructed to give explanations of the causes which occasioned delay in the approval of the late treaty by the legislature, and to express the regret of the king at the occurrence.

The joint commission under the convention with Texas, to ascertain the true boundary between the two countries, has concluded its labors, but the final report of the commission of the United States has not been received. It is understood, however, that the meridian line, as traced by the commission, lies somewhat further east than the position hitherto generally assigned to it, and, consequently, includes in Texas some part of the territory which had heretofore been considered as belonging to Louisiana and Arkansas.

The United States cannot but take a deep interest in whatever relates to this young but growing republic. Sided principally by emigrants from the United States, we have the happiness to know that the great principles of liberty are there destined to flourish, under wise institutions and wholesome laws; and that, through its example, another evidence is to be afforded of the capacity of popular institutions to advance the prosperity, happiness, and permanent glory of the human race. The great truth, that government was made for the people, and not the people for the government, has already been established in the practice and by the example of the United States; and we can do no other than contemplate its further exemplification, by a sister republic, with the deepest interest.

Our relations with the independent states of this hemisphere, formerly under the dominion of Spain, have not undergone any material change within the past year. The incessant sanguinary conflicts in or between those countries, are to be greatly deplored, as necessarily tending to disable them from performing their duties as members of the community of nations, and rising to the destiny which the position and natural resources of many of them might lead them justly to anticipate, as constantly giving occasion, also, directly or indirectly, for complaints on the part of our citizens who resort thither for the purpose of commercial intercourse, and as regarding the reparation of wrongs already committed, some of which are by no means recent date.

The failure of the congress of Ecuador to hold a session at the time appointed for that purpose, in January last, will probably render abortive a treaty of commerce with that republic which was signed at Quito, on the 13th of June, 1839, and had been duly ratified on our part, but which required the approbation of that body, prior to its ratification by the Ecuadorian executive.

A convention which has been concluded with the republic of Peru, providing for the settlement of certain claims of the citizens of the United States upon the

government of that republic, will be duly submitted to the senate.

The claims of our citizens against the Brazilian government, originating from captures and other causes, are still unsatisfied. The United States have, however, so uniformly shown a disposition to cultivate relations of amity with that empire, that it is hoped the unequivocal tokens of the same spirit towards us, which an adjustment of the affairs referred to would afford, will be given without further avoidable delay.

The war with the Indian tribes on the peninsula of Florida has, during the last summer and fall, been prosecuted with untiring activity and zeal. A summer campaign was resolved upon as the best mode of bringing it to a close. Our brave officers and men who have been engaged in that service, have suffered trials and privations, and exhibited an energy which in any other war would have won for them untold laurels.

In despite of the sickness incident to the climate, they have penetrated the fastnesses of the Indians, broken up their encampments, and harassed them unceasingly. Numbers have been captured, and still greater numbers have surrendered, and have been transported to join their brethren on the lands elsewhere allotted to them by the government. And a strong hope is entertained that, under the conduct of the gallant officer at the head of the troops in Florida, that troublesome and expensive war is destined to a speedy termination. We and the other Indian tribes we are enjoying the blessings of peace.

Our duty, as well as our best interests, prompts us to observe, in all intercourse with them, fidelity in fulfilling our engagements, the practice of strict justice, as well as the constant exercise of acts of benevolence and kindness. These are the great instruments of civilization, and through the use of them alone can the untamed child of the forest be induced to listen to its teachings.

The secretary of state, on whom the acts of congress have devolved the duty of directing the proceedings for the taking of the sixth census, or enumeration of the people of the United States, will report to the two houses the progress of that work. The enumeration of persons has been completed, and exhibits a grand total of 17,069,434; making an increase over the census of 1830 of 1,292,046 individuals, and showing a gain in a ratio exceeding 32 per cent. for the last ten years.

From the report of the secretary of the treasury, you will be informed of the condition of the finances. The balance in the treasury on the first of January last, as stated in the report of the secretary of the treasury, submitted to congress at the extra session, was \$987,345 03. The receipts into the treasury during the first three quarters of this year, from all sources, amount to \$23,467,052 52. The estimated receipts for the fourth quarter amount to \$6,943,095 25, amounting to \$30,410,147 77, and making, with the balance in the treasury on the first of January last, \$31,397,512 80. The expenditures for the first three quarters of this year amount to \$24,731,316 97. The expenditures for the fourth quarter, as estimated, will amount to \$7,290,733 73; thus making a total of \$32,022,050 70, and leaving a deficit to be provided for, on the first of January next, of about \$627,557 90.

Of the loan of \$12,000,000, which was authorized by congress at its late session, only \$5,432,720 88 have been negotiated. The shortness of time which it had to run has presented no inconsiderable impediment in the way of its being taken by capitalists at home, while the same cause would have operated with much greater force in the foreign market. For that reason the foreign market has not been resorted to; and it is now incumbent upon the law by making what remains undisposed of payable at a more distant day.

Should it be necessary, in any view that congress may take of the subject, to revise the existing tariff of duties, I beg leave to say, that in the performance of that most delicate operation, moderate amendments would seem to be the wisest. The government, under which it is our happiness to live, owes its existence to the spirit of compromise which prevailed among its framers; and any dissenting opinions could only have been reconciled by that noble spirit of patriotism which prompted conciliation, and resulted in harmony. In the same spirit the compromise bill, as it is commonly called, was adopted at the session of 1833. While the people of no portion of the union will ever hesitate to pay all necessary taxes for the support of government, yet an innate repugnance exists to the imposition of burdens not really necessa-

ry for that object. In imposing duties, however, for the purpose of revenue, a right to discriminate as to the articles on which the duties shall be laid, as well as the amount, necessarily and most properly exists. Otherwise the government would be placed in the condition of having to levy the same duties upon all articles, the productive as well as the unproductive. The slightest duty upon some may have the effect of causing their importation to cease, whereas others entering extensively into the consumption of the country, might bear the heaviest, without any sensible diminution in the amount imported.

So also the government may be justified in so discriminating, by reference to other considerations of domestic policy connected with our manufactures. So long as the duties shall be laid with distinct reference to the wants of the treasury, no well founded objection can exist against them. It might be esteemed desirable that no such augmentation of the taxes should take place as would have the effect of annulling the last proceeds distribution act of the last session, which act is declared to be inoperative the moment the duties are increased beyond twenty per cent. the maximum rate established by the compromise act. Some of the provisions of the compromise act, which will go into effect on the 30th day of June next, may, however, be found exceedingly inconvenient in practice, under any regulations that congress may adopt. I refer more particularly to that relating to the home valuation. A difference in value of the same articles to some extent, will necessarily exist at different periods; but that is altogether insignificant when compared with the conflicts in valuation which are likely to arise from the differences of opinion among the numerous appraisers of merchandise.

In many instances the estimates of value must be conjectural, and thus as many different rates of value may be established as there are appraisers. These differences in valuation may also be increased by the inclination which, without the slightest imputation on their honesty, may arise on the part of the appraisers in favor of their respective ports of entry. I recommend this whole subject to the consideration of congress, with a single additional remark. Certainty and permanency in any system of governmental policy, are in all respects eminently desirable; but more particularly is this true in all that affects trade and commerce, the operations of which depend much more on the certainty of their return, and calculations, which embrace distant periods of time, than on high bounties or duties, which are liable to constant fluctuations.

At your late session I invited your attention to the condition of the currency and exchanges, and urged the necessity of adopting such measures as were consistent with the constitutional competency of the government, in order to correct the unsoundness of the one, and, as far as practicable, the inequalities of the other. No country can be in the enjoyment of its full measure of prosperity, without the presence of a medium of exchange approximating to uniformity of value.

What is necessary, as between the different nations of the earth, is also important as between the inhabitants of different parts of the same country. With the first, the precious metals constitute the chief medium of circulation, and such also would be the case as to the last but for inventions, comparatively modern, which have furnished, in place of gold and silver, a paper circulation. I do not propose to enter into a comparative analysis of the merits of the two systems. Such belonged more properly to the period of the introduction of the paper system. The speculative philosopher might find inducements to prosecute the inquiry, but his researches could only lead him to conclude that the paper system had probably better never have been introduced, and that society might have been much happier without it. The practical statesman has a very different task to perform. He has to look at things as they are—to take things as he finds them—to supply deficiencies, and to prune excesses as far as in him lies. The task of furnishing a corrective for derangements of the paper medium with us is almost impossibly great. The power exerted by the states to charter banking institutions, and which have been exercised to a great excess, has filled the country with, in most of the states, an irredeemable paper medium, in an evil which, in some way or other, requires a corrective.

The rates at which bills of exchange are negotiated between different parts of the country, furnish an index of the value of the local substitute for gold and silver, which is in many parts so far depreciated as not to be received, except at a large discount, in payment of debts or in the purchase of produce. It could earnestly