

WIDER POWER GIVEN I. C. C. IN NEW BILL

Division of Rates and Control of Security Issues Are Provided.

POOLING TO BE ALLOWED

Esch and Pomerene Measure Applies to Roads, Wires and Pipe Lines.

WASHINGTON, June 2.—A comprehensive bill giving the Interstate Commerce Commission broader powers over the railroads and also control of the telegraph and wireless systems, as well as pipe line transportation, was introduced in the House today by Representative Esch (Wis.), chairman of the Interstate Commerce Committee.

The bill differs in some important respects from the suggestions made in public speeches by Senator Cummins (Iowa), chairman of the Senate committee, and one of the leading authorities in Congress. Mr. Esch issued a synopsis of the bill to-night, which reads in part:

"The bill does not provide for Federal incorporation or the creation of regional systems under sub-commissions. It does not guarantee a fixed return on valuation of book account cost. It does provide that in reaching its conclusions as to the justice and reasonableness of any rate, fare, charge, etc., the Interstate Commerce Commission shall take into consideration the cost of labor and other operating costs in so far as they become material in any case under consideration. The level of interstate rates prescribed under Federal control will continue after such control terminates subject to increase or reduction by the commission under the rules and practices existing prior to Federal control and as modified in the bill.

"The bill changes the Interstate Commerce Commission act in many particulars and generally strengthens the powers of the commission to enable it to preserve the demonstrated benefits of unified control and to relieve the carriers in large measure of the conflicting restrictions imposed by State authorities.

Some Objects of the Bill.

"Some of the things sought to be accomplished follow:

"1. The development of inland water transportation. The act is made to apply to transportation of passengers or property by railroad or by water or partly by railroad and partly by water and the term 'water' includes the lakes, rivers, canals and other inland waterways within or bordering on the United States, the Territory of Alaska, the Panama Canal and all waters within and without the three mile limit from the coast of the United States or the Territory of Alaska traversed by vessels permitted to engage in the coastwise trade of the United States.

"The prohibition imposed by the Panama Canal act upon railroad owned vessels is modified so as to permit such vessels to continue in service even when competition may be excluded, prevented or reduced. If the commission finds such service in the interest of the public.

"2. The commission is authorized to fix the division of rates between carriers. Under the provisions of this power it will be possible for the weak or so-called independent short lines to receive such share of the joint rate as will enable them to live. Their constant complaint has been that although they originate the freight they received but a small fraction of the joint rate. The commission under the bill may prescribe just and reasonable division.

"3. The period of suspension of schedules of rates is shortened from ten months to not more than 120 days.

"4. Consolidations and pooling of freight and earnings are to be allowed under the rigid control of the Commission. Under the bill pooling of freight and earnings, consolidation, consolidation or merger are permitted by the commission upon complaint or upon its own initiative without complaint provided it finds these to be in the interest of better service or greater economy in operation. The absorption of the so-called 'weak sisters' may thus largely be met without resort to compulsion, Federal incorporation, or other complex, protracted and probably unconstitutional methods.

Emergency Action Provided.

"5. Improvement in car service; interchangeable equipment; joint use of terminals.

"When there is congestion of traffic or other emergency requiring immediate action in any section of the country the Commission receives authority to suspend operation of all rates and to direct the interchange and use of locomotives, and other vehicles without regard to ownership. It is authorized also to require joint or common use of terminals upon such just and reasonable terms as it may prescribe.

"In time of war or threatened war the President may certify to the Commission that it is essential to the national defense and security that certain interstate rates shall have preference or priority and the Commission shall see that this is done.

"No additions or extensions or construction of new lines without the consent of the Commission.

"The transmission of intelligence as afforded by wire or wireless systems is to be more fully placed under the Commission.

"The I. C. C. act made telegraph, telephone and cable companies engaged in interstate and foreign commerce, common carriers and required them to file annual reports, make reasonable and just charges and classification, but omitted to give the commission authority for complete regulation. The bill seeks to do this except as to business wholly interstate. To this end the Commission can order extension of lines. If in the public interest, prohibit rebates and discriminations, require the filing and publication of rates and schedules, prohibit the collection of charges in advance and until such publication has been made.

Conflicts of Authority.

"6. Conflicts between Federal and State jurisdiction are to be adjusted. The practice of State commissions in reducing interstate rates and thereby placing an undue burden upon interstate traffic has created a growing sentiment in favor of placing the rate making power wholly under the I. C. C. The bill does not do this, but prescribes a method of adjusting differences by allowing the State commissions to sit with the I. C. C. and participate in the hearings, but the latter is to make the findings. Any undue burden placed upon interstate or foreign commerce is under the bill and following decision of the Supreme Court of the United States in the Shreveport case declared to be unlawful. The findings of the commission and orders based thereon shall be obeyed, any act decision or order of any State or State authority to the contrary notwithstanding.

"7. The Commission receives full control over stock and bond issues.

"Had such authority been granted

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For a week or more covered wagons and motor caravans have been arriving like ration wagons moving up to a battlefield. Discharged soldiers, profiting by their war experience, are driving toward Epsom with all sorts of conveyances in which they are carrying ground sheets and tarpaulins with which they intend to avoid the extortionate hotel rates by sleeping out of doors.

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