

# STATE AUDITOR'S REPORT

## The Governor Makes Public the First Installment of the Mass of Figures.

### GOVERNOR'S ADDRESS TO THE PEOPLE.

The Report covers the Transactions from January 1, 1895, to December 31, 1900. The Governor summarizes the Report—State Debt December 31, 1870, and December 31, 1900.

Jefferson City, Mo., Nov. 6.—Gov. Dockery has made public the report of State Auditor Allen, made in response to the governor's request. Governor's Request to State Auditor. Executive Department, State of Missouri, City of Jefferson, August 14, 1901.

My Dear Sir: It having been persistently charged by the Globe-Democrat that there has been "crooked state bookkeeping" during democratic control in Missouri, I have caused to be made a communication to the editor of that paper, inviting him to make an investigation of the state's financial records for the period of democratic control. The Globe-Democrat that the books were open for inspection. The Globe-Democrat has refused to make this investigation. I have absolute confidence in the integrity of the state government, and in the integrity of the state's financial records. I have, however, of the repeated and persistent charges, and in view of the fact that the financial management of the state is a public trust, I have decided to have the books audited by a disinterested party. I have the honor, therefore, to request that you furnish me with a complete exhibit of the receipts and disbursements of public moneys from January 1, 1895, to December 31, 1900, inclusive.

I desire that you prepare this tabulation in such form as will show the receipts into and disbursements from the state revenue fund, state interest and sinking funds. I also request that the statement show all transactions affecting the bonded debt of the state, including the certificates of indebtedness issued, and paid for by the state for the school and seminary funds. Respectfully,  
M. D. DOCKERY, Governor.

Auditor Allen's Report Described. OFFICE OF THE STATE AUDITOR, City of Jefferson, November 2, 1901. To His Excellency, M. D. Dockery, Governor: Sir, I have the honor to herewith transmit to you the report of the State Auditor, as requested in your letter of August 14, 1901, made by me, under oath, as required by Article 22 of the constitution. It will be observed that I have omitted the receipts and disbursements of the state interest and sinking fund, and the revenue fund, interest fund, sinking fund and bond redemption account to the extent of the amount of public moneys received and disbursed for the purpose of making "discrepancies" and "obscurities."

I have prepared and submit four sets of Exhibits for the period mentioned in the letter of August 14, 1901, to December 31, 1900. Table A—Receipts and disbursements, sinking fund. Table B—Receipts and disbursements, interest fund. Table C—State Debt. Table D—Receipts and disbursements, revenue fund. Table E—Receipts and disbursements, sinking fund. Table F—Receipts and disbursements, revenue fund. Table G—Receipts and disbursements, interest fund. Table H—Receipts and disbursements, sinking fund. Table I—Receipts and disbursements, revenue fund. Table J—Receipts and disbursements, interest fund. Table K—Receipts and disbursements, sinking fund. Table L—Receipts and disbursements, revenue fund. Table M—Receipts and disbursements, interest fund. Table N—Receipts and disbursements, sinking fund. Table O—Receipts and disbursements, revenue fund. Table P—Receipts and disbursements, interest fund. Table Q—Receipts and disbursements, sinking fund. Table R—Receipts and disbursements, revenue fund. Table S—Receipts and disbursements, interest fund. Table T—Receipts and disbursements, sinking fund. Table U—Receipts and disbursements, revenue fund. Table V—Receipts and disbursements, interest fund. Table W—Receipts and disbursements, sinking fund. Table X—Receipts and disbursements, revenue fund. Table Y—Receipts and disbursements, interest fund. Table Z—Receipts and disbursements, sinking fund.

Realizing the importance of these financial exhibits, myself and assistants have them absolutely correct in the shortest time possible. Every figure was gone over and checked by myself and assistants, and just as I had practically completed the work, I was advised by the leading newspaper in St. Louis, without any information as to what my exhibits would show, that the state's financial records were "crooked" and "obscured" by the democratic administration. I was, therefore, in a position to verify the charges made by the newspaper, and to show to the public that the state's financial records were absolutely correct and that the democratic administration had been honest and frugal. I have, therefore, prepared and submitted to you the exhibits mentioned in the letter of August 14, 1901, in view of the fact that the state's financial records were absolutely correct and that the democratic administration had been honest and frugal.

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of the amount redeemed during the period. Auditor Thompson, in his report for 1895, referring to the debt, says: "No data have been furnished to the auditor's office, therefore, unable, however much I must regret it, to render a correct and satisfactory account of this important item."

The payment of \$325,000 to the railroad sinking fund debt, the disposition of which was not made clear, although the balance was dropped from the books. "A payment of \$75,311.25 in bonds for sinking fund, the number purchased or disposition not being shown."

The payment of \$17,482.77 for "sundries," without explanation as to details. "The payment of \$17,482.77 for sundries, without explanation as to details. The National Bank of Commerce in New York, the state's fiscal agent, for coupons, showing the receipt or disbursement of any bank statement which could be located. It is possible that the fund commission-ers repaid the money with the bank for the payment of these coupons, which was not shown in the accompanying statement, but an examination of the bank's records in New York does not show the receipt or disbursement of this money."

The payment of \$23,844.46 on account of defense warrants and Union military bonds, in the biennial period ending December 31, 1897. The report of the State debt of December 31, 1897, and the report of the obligations outstanding, any of these obligations outstanding."

Errors were also made during the period of democratic control, running from January 1, 1871, to December 31, 1872. Among these may be noted the following: "The payment of \$60,855.35 for bonds for sinking fund, the number purchased or their final disposition. "The payment of \$51,885.55 against the fund commissioners, dropped from the books December 31, 1872, was probably omitted from the report to the National Bank of Commerce in New York, and not credited to the sinking fund account. During this period a number of remittances were made to the National Bank of Commerce in New York, which the auditor failed to charge to the sinking fund account, and which were not shown in the report. But it is apparent that there was no loss to the state by reason of these errors. The irregularities noted during the period of democratic control are as follows: "The report of the State debt of December 31, 1897, shows 778 Hannibal & St. Joseph railroad bonds, valued at \$1,000,000, and 929 of these bonds outstanding January 1, 1897. This was merely a clerical error, which corrected itself in the following report."

The auditor's report for the biennial period ending December 31, 1898, on the issue of a warrant for \$185,790, to pay interest on school certificates, instead of a transfer in the usual form—an error in distribution only, which did not affect the fund commission-ers. "The credit balance of 7 cents of the fund commission-ers dropped from the account of the firm of Kohn, Popper & Co. now dissolved."

Nearly all of the officials connected with the state administration from January 1, 1895, to December 31, 1897, have long since passed away, and I would be reluctant to honor and reward the few who remain, if I should by inference impute disrepute to the many who have passed away. It is, however, to be noted that there was negligent bookkeeping, especially during the four years to which I have referred. It is, however, to be noted that the reports of the auditor and the experts, who were called in to investigate, show in the statement that: "Nothing has been disclosed indicating any irregularities in the management of the state or any irregularities other than those heretofore mentioned."

During the last 29 years, under democratic administrations, \$3,345,544.65 have been expended in the discharge of the obligations of the bonded debt, exclusive of bonds issued to refund the public debt. This amount, \$3,345,544.65, was for the purchase and redemption of bonds; \$4,790,428.27 for the payment of interest on the bonds; \$1,901,256.56 for the purchase and redemption of certificates, and \$100,415.45 for pay of fiscal certificates, and the various other incidental expenses. Every dollar of interest has been paid, and the bonded debt, as required by Article 22 of the constitution, to maintain educational, eleemosynary and penal institutions; for assessing and repairing state buildings; public works, and the various other expenses of the state government and for other purposes, shown by the auditor's exhibit. In this connection I desire to state that the entire cost of maintaining the state government proper during the last 29 years has averaged only \$38,758.18.

I will not submit a comparative review of the expenditures of the various departments of the state government during the three periods, but by the auditor's statement, the exhibit supplies all necessary information, and comparison of the three periods will show that it is conclusively shown that the administration of the state government during democratic control has been honest and frugal. New institutions have been established, and the old ones have been improved. The growing demands of this great commonwealth, ample provision has been made for the future. The blind, the feeble-minded and other unfortunate classes have been cared for. The normal schools, and other splendid public school system have been established. The normal school system has been reformed, and the normal schools have been provided; and the indebtedness of the state, except the amount due the school fund, will be determined at the close of the coming year. All these achievements have been accomplished by a reduced tax rate, the present rate being one-half of that imposed by republican administrations. The public debt will be still further reduced with the liquidation of our bonded debt. Missourians, who are proud of this financial record, should be proud of this financial record.

I know that the honest Missourians of all parties have confidence in the financial integrity of the administration of the state, but for the auditor's statement was necessary, that our credit might not be put under suspicion in the state of affairs. Further instalments of the report are promised. That portion made public on the 6th makes four columns of nonpartisan type, and is filled with tables. The two following tables are chosen for publication in this article:

STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 1. TABLE C. Pacific railroad bonds \$4,000,000.00 Southwest branch Pacific railroad bonds 4,000,000.00 North Missouri railroad bonds 4,350,000.00 St. Louis and North Missouri railroad bonds 3,500,000.00 Hannibal and St. Joseph railroad bonds 650,000.00 Platte county railroad bonds 700,000.00 Union Pacific railroad bonds 3,000,000.00 Revenue bonds 431,000.00 Old state bonds 2,000,000.00 Defense warrants 292,998.00 Southwest branch Pacific railroad bonds 1,232,459.00 Gov. Gamble's note 150,000.00 Past due interest 5,223,330.00 Interest on Gov. Gamble's note 23,000.00 Interest on military bonds (estimated) 125,000.00 Unpaid military claims 3,601,000.00 Total \$38,091,998.00 The additions to the debt during this period were: Consols 3,944,000.00 Union military bonds 3,400,000.00 7,344,000.00 Total \$45,435,998.00 Redemptions during this period were: \$12,344,000.00 Outstanding debt December 31, 1870 \$33,091,998.00

STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 2. TABLE C. State debt proper bonds \$49,000,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$63,631,000.00

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STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 5. TABLE C. State debt proper bonds \$49,000,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$63,631,000.00

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STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 7. TABLE C. State debt proper bonds \$49,000,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$63,631,000.00

STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 8. TABLE C. State debt proper bonds \$49,000,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$63,631,000.00

STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 9. TABLE C. State debt proper bonds \$49,000,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$63,631,000.00

STATE DEBT. OUTSTANDING DEBT FOR THE PERIOD BEGINNING JANUARY 1, 1870, AND ENDING DECEMBER 31, 1870. EXHIBIT NO. 10. TABLE C. State debt proper bonds \$49,000,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$63,631,000.00

Hannibal and St. Joseph Railroad bonds \$3,000,000.00 Consols 2,727,000.00 University bonds 2,500,000.00 Northwestern Asylum bonds 2,000,000.00 School certificates of indebtedness 900,000.00 Total \$12,127,000.00

Issues during this period were as follows: Six per cent revenue bonds, act 1885, \$5,250,000.00 Three per cent funding bonds, act 1874, 3,000,000.00 Bank stock funding bonds, 104,410.00 Penitentiary indemnity bonds, 41,000.00 School fund certificates of indebtedness, 5,138,000.00 Total \$13,353,410.00

Redemptions during this period were as follows: State debt proper bonds \$4,650,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$20,774,000.00

Redemptions during this period were as follows: State debt proper bonds \$4,650,000.00 Pacific Railroad bonds 4,992,000.00 Southwest Branch Pacific Railroad bonds 3,046,000.00 North Missouri Railroad bonds 2,963,000.00 Hannibal and St. Joseph Railroad bonds 2,378,000.00 Cairo and Fulton Railroad bonds 252,000.00 Platte County Railroad bonds 600,000.00 Total \$20,774,000.00

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