

URGES VERMONT TO ADOPT INCOME TAX AMENDMENT

Chairman Prouty of the Interstate Commerce Commission Argues That Wealthy Classes Should Heed the Voice of the Times.

Montpelier, Dec. 26.—Senator P. H. Daley, presiding at the meeting of the committee on federal relations in the House this evening, where an audience of about 200 people listened to the argument of the Hon. C. A. Prouty in favor of the income tax amendment to the federal constitution.

The last Legislature refused to ratify the income tax amendment, and it is said that the feeling of this Legislature is one of indifference or opposition to that amendment. I have personally regretted the attitude of Vermont toward this subject.

Necessarily, I come into contact with this question in a somewhat broader way than you do. The people of the United States as a whole, including the best informed and best thinking people are overwhelmingly in favor of an income tax. I earnestly believe in it myself, not because it is one of the things labeled progressive, but because the underlying principle seems just. I am anxious that my own State should fall in line to step with the sentiment of the nation.

Upon this subject, I have no hesitations. I believe that the failure to do so results not from any inherent characteristic of its people but because the subject itself is not properly understood, and I have come here in the hope that I might contribute in a very insignificant degree to a more thorough understanding of this matter.

I shall not attempt any learned discussion of the income tax, historical, theoretical or practical. I have no special qualifications, but shall rest content with presenting this present situation to you as it rests in my own mind.

TAXATION HIGHEST FUNCTION.

There is no higher function of government than that of taxation, for by the exercise of that function the property of the individual is appropriated against his will to the use of the public. At the same time, no function of government is more in the general interest, for by the power of taxation government itself is maintained, and without it there could be no social or industrial development.

Every year adds to the importance of this subject. As the cost of living mounts upward, so do the expenses of government. There is much talk of national economy and State economy, but if by all this is meant the expenditure of less money in the maintenance of government in its various functions it is an idle fantasy.

With the progress of civilization, the needs of government are enlarged, and hence government expenditures in their various forms are bound upon the whole to increase, even in proportion to wealth.

In 1900 the State of Vermont expended in round figures \$2,500,000. In 1910 this sum had increased to \$12,000,000. In 19 years the outlay had doubled, while according to the census returns the population and the wealth of Vermont had remained nearly stationary.

Only a few years ago the finger of scorn was pointed at the extravagance of the first billion-dollar Congress. The next Congress which fairly meets by its appropriations the necessities of the national government will appropriate approximately fifteen hundred millions, and the first quarter of the present century will hardly be turned before the two billion dollar Congress becomes the rule.

REVENUE MORE DIFFICULT.

Up to the present time we of the United States have raised the necessary taxes without apparent effort, but as we approach the future, the task will become more and more difficult to find the means of producing the revenue desired. Already England is falling behind every year, although she is continually seeking out new ways for increasing her revenues. In every European country today the problem of taxation is becoming acute.

Therefore, to address ourselves carefully to this difficult and delicate subject.

In this country of ours we have a dual system of government, the State and the nation, and this involves a dual system of taxation. Originally the expenses of the State, and all the subordinate political divisions of the State, were usually met by direct taxes upon property. In recent years the expenditures of the State have been met in many cases by taxes upon franchises, corporations, inheritances, etc., but the expenses of the town, the school district, the village are still borne by a tax upon property. This, in theory, is absolutely just, since each man pays in proportion to the property which he has, but in practice many gross inequalities result.

Of all this I shall say no more, but I hold the observation that while an income tax for certain reasons is better adapted to national than to State use there is no reason why it might not be employed in both the State and federal systems.

Our national taxation proceeds upon an entirely different theory. Under the constitution no direct taxes can be laid in proportion to population, nor in proportion to property, and that has prevented, and will prevent, the levying of direct taxes.

TWO SOURCES OF REVENUE.

The idea of the framers of the constitution undoubtedly was that the revenues for the support of the national government would be obtained largely from the imposition of duties upon imported articles and from internal revenue taxes, and such up to the present time has been the case.

The revenues of the United States for the year ending June 30, 1912, were approximately \$3,000,000,000, of which \$11,000,000,000 came from customs, \$2,000,000,000 from internal revenue, and the balance from miscellaneous sources, the most important single item being the corporation tax.

This is a very large sum of money. The greatest industry in the United States, next to the farm, is the railroad. Now the revenues of the United States for the year amount to about one-fourth the gross revenues of all the railroads in the United States. For every \$100 which is paid for freight or passenger transportation, \$100 is paid to the government for its support. It is therefore important to inquire who pays this enormous sum, and whether the burden of its payment is properly distributed among those who benefit by it.

I will not discuss here the vexed question, Does the consumer pay the customs tax? It is generally admitted, and would seem to be a self-evident proposition, that the price of the article to

work of society, a defender of the constitution. Let us see what some of the nominal objections are.

INQUISITORIAL DISCRIMINATION.

It is said that this is an inquisitorial tax, in that it can only be laid by prying into the private affairs of the individual, and that it is a discriminatory tax because even after that has been done some income escapes taxation.

All taxes which are laid on other than visible property necessarily involve an inquiry into the private business affairs of the taxpayer. Experience shows that unless the tax is directed against property which is exposed to the view of all, and which cannot be concealed, that much which should justly be taxed escapes this burden. For those reasons many have contended that only visible property should be taxed.

The policy of our State is otherwise. We require in the making of our inventory each year, a most merciless exposure of the business of the taxpayers. He must not only expose, but he must make oath to the truthfulness of the exposure. Comparing the inventory of the year with that of former years, it is apparent that we are in nowise departing from this policy, since every year put into this inventory questions which are more searching.

Other States may with great force urge that this form of taxation ought not to be adopted because it is inquisitorial. The State of Vermont can with no manner of consistency take that position, and for one, I believe that the policy of Vermont in this respect is right. In view of the subject before us, the disclosure practices to which men habitually resort to escape their just proportion of the burden of taxation, the government is justified in resorting to the most drastic measures to force a proper compliance with law. If the men who have property and who can afford to pay will not voluntarily state their means, then they should be compelled to do so.

CALLING CLASS LEGISLATION.

It is urged that an income tax is class legislation, and that this form of taxation ought not, therefore, to be adopted. Certainly nothing could be more deplorable than the class legislation which is practiced in this country of ours, and any law or any discussion tending in this direction should be, in so far as possible, avoided. But this cannot be carried to the extent of declining to discuss or to enact when that is necessary to correct for the future what has been wrong in the past. If that class in the community which would be mainly affected by an income tax has been considered in time gone by its proper proportion to this public burden, then it is not class legislation to correct that wrong.

My observation is that whenever an attempt is made to cut out special privileges to limit the extension of wealth, to secure to the poor man an equal opportunity, the cry of class legislation is immediately raised. Let there be no misunderstanding. I am not at all attacking upon wealth. I have often said that he who holds and honestly operates a factory does more for the community in which that enterprise is located than he who employs a library. Capital is exactly as useful in the development of society as labor, and the rights of property must be just as religiously respected as the rights of labor. But in the past wealth has exercised an undue influence in the making of our laws. It has escaped its proper share of the public burden. This ought to be corrected and must be corrected, and no attempt to correct it can properly be branded as class legislation.

It is said that the income tax is objectionable because incomes of a certain amount are exempted from the operation of the tax, while the tax itself increases faster than the income. Our own income tax law exempts incomes below \$600, and a tax of three per cent. from \$600 to \$10,000, and of five per cent. above \$10,000. This, it is said, aims at a class, and is therefore improper.

REACHES WEALTHIER CITIZENS.

I am not here discussing the future of the income tax which should be laid upon all incomes. There have been income taxes which decreased upon the dollar as the income increased. In certain of the German States today, where great attention has been paid to the levying of taxes, and especially of this tax, the tax is imposed down to incomes equivalent in our money to \$200 per year. All this is a matter of detail which is not involved in the fundamental question as to whether this kind of a tax shall be laid. The income tax is justified because in that way you reach the wealthy citizen who does not otherwise contribute what he should.

For myself, however, I am free to say that I favor a progressive income tax and the exemption of incomes up to a comparatively high figure. The members of our society must contribute to the maintenance of the social structure in proportion as they are able. The poor man is entitled to consideration at the hands of his more fortunate fellows in recognizable ways. If a pauper has no means of support the entire community cares for him. We exempt from attachment the homestead of an individual. To a certain extent the wages of the laboring man are protected by the labor laws. When the bankrupt exposes his entire property to be divided among his creditors certain items are set apart to him and cannot be held for his debts.

The necessities and the abilities of different members of society must be considered. It is no unjust thing to require him who by the accident of birth or of good fortune has acquired a large fortune to contribute more liberally from that income than he who has barely sufficient to maintain an existence. The proper recognition of this principle is much better than the socialistic propositions which are before us and the social upheavals which are certain to come in one form or another unless that principle is recognized.

DUTIES OWED BY SOCIETY.

Society owes certain duties to its less fortunate members, and it is for the interest of society as a whole that those duties should be discharged. We cannot transfer the property of one man to another, for that would be anarchy. We can see that men and women are taught how to work properly, and are to some extent assisted in that work. No better illustration can be found of this last proposition than the immense service which the agricultural department of the United States has rendered to the agricultural interests of this land. We can, within certain limits, make more comfortable and more contented the homes of the poor. We can, within certain limits, reduce the price and improve the quality of the necessities of life. We can provide proper recreation for mind and body. All this costs money, and it is not unjust to require that those who can do so without inconvenience should contribute liberally.

Andrew Carnegie has poured out millions in the building of libraries and the endowment of foundations; he would even usurp the functions of government by providing for our presidents in their retirement. Mr. Rockefeller has endowed his purse strings in multitudinous charities. For all this he are and should be properly thankful, but for my part I would wish that these gentlemen begin their public benefactions by paying a proper amount of taxes. I am advocating the adoption of an income tax, not because the rich man will pay more in proportion than the poor man but because in that way alone can he be compelled to pay a fair proportion.

TO INTEREST OF RICH MAN.

And it is, looking to the future, for the interest of the rich man himself that he should contribute his just share to the social burden.

Said Madame Pompadour, when the minister of Louis XV objected that the burdensome taxation necessitated by her extravagances would provoke a revolution, "After the deluge." And the deluge came, a deluge of hate, and blood and misery, which swept out of existence the French monarchy and all things for which that monarchy had stood.

I am not prophesying a repetition of the French Revolution. There will be no bloodshed, no riot, no incendiarism. There is no occasion for all this. The people of the United States already have in their hands other means of securing what the democracy of France fought for.

Will you gentlemen of property, kindly consider what the political constitution of this country is? We have today an estimated voting list of between 1 and 2 millions. Of the total number of voters, probably one-half have no property whatever, four-fifths have an income of less than \$100 per year, and yet these men, by their ballots absolutely rule the destinies of this land and can take, by their ballots, your property and my property if they will.

There are times of strange and fantastic folly. The air is filled with all sorts of suggestions of reformed reform. At the last election the Socialist party carried one-twentieth of all the votes.

ONE SAFEGUARD FOR PROPERTY.

The rights of person and of property will be respected in this government of ours only so long as a majority of our voters are inclined to be just, fair and honest. The only safeguard which we men of property will have or can have in times to come is the hope of fair treatment at the hands of his fellow citizens. In our democracy, no man can afford to neglect to vote for that kind of taxation.

In 1900 President Taft sent to Congress a message in which he favored the submission to the people of an income tax amendment, and soon afterwards such a form of federal government which would be derived from the securities of the State governments; that this would affect the borrowing power of the States, and that the amendment ought not, therefore, to be ratified.

Governor Hughes was wrong in his law, as Mr. Root of that State at once pointed out. So far as I know, the legal profession, aside from that branch of it which belongs to the corporation fraternity, has almost uniformly agreed with Mr. Root. Even if Governor Hughes had been right in his law, the effect upon the price of State bonds would have been inappreciable.

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But while the objection of Governor Hughes was not a valid one, and while his own State has declined to follow his lead, having cast its vote for ratification, still his message gave to the opponents of this measure the opportunity which they had desired. Mr. Hughes was a good lawyer, but he was not a statesman. He had stood steadfast in the ranks of the reformers and the integrity of his motive was above question. Laying hold on the idea which he suggested, the enemies of this measure have been able to induce several legislatures to withhold their approval.

To the present time 31 States have ratified, and to make up the necessary number only two more are required. A State cannot withdraw its assent when once given, but a succeeding Legislature may ratify notwithstanding that its predecessor has declined to do so. When it is remembered that there are 11 States still to ratify, but little doubt can be felt of the ultimate result. The friends of the measure confidently expect that the necessary number will be obtained before the winter has passed. Ought not Vermont to now align herself in favor of this amendment?

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I speak as a Republican. I have never voted for either national ticket, and I trust I may never feel bound to do so. I hope, and expect, that the Republican party will be so reorganized and rejuvenated as to become the great constructive party of the future as it has been of the past.

But this never can transpire unless the leadership of that party is prepared to recognize the change in conditions and of sentiment. The wealth of this country deserves a prominent place in the councils of any party. It has an enormous stake in our national legislation, and the men who control it are of strong intelligence and wide experience. But they must approach these questions from a different angle. But they must rise above considerations of mere selfishness.

The party which expects to control the destiny of this nation which will not accept and apply the principle of an income tax, nor can the State of Vermont hope to maintain its prestige in national affairs unless it keeps in touch with the national life.

CRIME AND ITS CAUSE.

(From the Landmark.)

The Enquirer Standard, in commenting on a recent editorial in the Barre Times on the increase of crime, says: "The report, to which the contemporary refers, gives further evidence of the fact that crime is on the increase. The country deserves a prominent place in the councils of any party. It has an enormous stake in our national legislation, and the men who control it are of strong intelligence and wide experience. But they must approach these questions from a different angle. But they must rise above considerations of mere selfishness.

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VERMONT'S SHARE SMALL.

That assessment embraced 31 States and Territories, including the District of Columbia. It will be remembered that the southern States were then in revolt. Of those, only eight were assessed for less than Vermont. They were Minnesota, Kansas, Nebraska, New Mexico, Utah, Colorado, Nevada and Washington, all western States. Today all these States would pay much more than Vermont, with the notable exception of New Mexico and Nevada.

Looking at the amounts from different States and giving the figures in round numbers, the assessment against New York was \$1,250,000, against Massachusetts \$1,625,000, Maine \$750,000, New Hampshire \$500,000, Vermont \$400,000.

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less increase in population and in wealth than any one of the 31. The amount paid then was insignificant in comparison with the whole, and relatively it would be more insignificant today. These figures confirm what must be the natural inference, namely, that hardly any State, except probably no State, would pay as little under the income tax, in proportion to its wealth and its population, as Vermont. In other words, Vermont would pay its part of the national tax more easily under an income tax than by any other tax which has been up to the present time devised.

UNCONSTITUTIONAL IN 1895.

Bear in mind that up to 1895 it was supposed that the federal government had authority to impose an income tax. The Supreme Court then decided that such a tax was unconstitutional, and this decision was accepted at the outset as final. It was acceptable to the dominant interests, and while some suggestion of a constitutional amendment has ever since been before the country, it was generally understood that an income tax could not be laid.

As time went on the sentiment of our people upon this subject changed. In other countries the income tax came gradually to be universally adopted. An everybody knows, England has laid this kind of tax for half a century. With the awakening of democratic ideas other countries, upon investigation, adopted the same form of taxation. Today nearly every considerable nation in Europe derives a substantial part of its revenue from the income tax.

When our act of 1894, which was later declared unconstitutional by the Supreme Court, was before Congress for consideration, one of its most earnest opponents was Senator Hill of New York. This gentleman made an earnest and able speech, in the course of which he urged with much zeal that while it might be true that monarchical England employed this form of imperial taxation, liberty-loving France had never submitted to it. While no income tax has ever been actually levied in France up to the present time, that country several years ago voted for the principle, a bill has already passed one branch of the Legislature and is before the other, and in the near future France will have a most complete system of income taxation.

PUBLIC SENTIMENT VEERING.

In our own country it became evident that public sentiment was veering strongly in that direction and that no political party could hope to maintain itself which did not favor that kind of taxation.

In 1900 President Taft sent to Congress a message in which he favored the submission to the people of an income tax amendment, and soon afterwards such a form of federal government which would be derived from the securities of the State governments; that this would affect the borrowing power of the States, and that the amendment ought not, therefore, to be ratified.

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DOMESTIC SCIENCE

MENU FOR SATURDAY.	
Breakfast	Bananas
Cereal	Roast Beef warmed in gravy
Mixed Roast	Fried Potatoes
Steamed Rolls	Cranberry Sauce
Coffee	
Lunch	
Creamed Fennel	Honey or Jelly
Waffles	Grape Juice
Dinner	
Baked Beans	Brown Bread
French Rolls	Tea
Indian Pudding	

INDIAN PUDDING.

This is an excellent cold weather dessert to follow baked pork or pork and beans.

Made as our grandmothers made it, without eggs. The old way that has never been improved upon is to bring a quart of fresh milk to boil in an iron kettle, then sprinkle into it, little by little, with the left hand, about one and one-quarter cupful of fine granulated meal, stirring constantly meanwhile with the right hand. The meal should be held high and allowed to sift slowly through the fingers. When this has thickened and cooled a little, two teaspoonfuls of ginger, three-quarters of a cup of molasses and one-half teaspoonful of salt should be stirred in and the mixture beaten until smooth.

The pudding dish must then be thoroughly greased, the batter poured in and a quart of cold milk turned in at the last. After this last addition, but little stirring is needed. Bake about five hours in a slow oven. The slower the oven, the more creamy and delicious the pudding. After the cold milk is added the batter should be as thin as for pancake batter. As meals vary in their thickening properties, an exact rule for meal cannot be given, but it is always safe to assume that the more the meal the less will be required.—Emma P. Telford.

SQUASH PIE.

Three half-pints milk, three half-pints strained (or sifted) squash, three eggs, sugar to taste, a little salt, flavoring as you like it. Scald the milk, adding a little cream or a piece of butter the size of a walnut. Mix together the squash, sugar, salt and flavoring first, then stir in gradually the scalded milk when it is cool, then add the eggs well beaten. This fills two deep plates.—Charlotte A. Vinson.

NOUGAT.

Slice lengthwise one pound of sweet almonds (blanched), leave them a short time in the sun until they become somewhat discolored. Dissolve without water three-fourths pound of sugar in a slightly buttered stew pan, stirring constantly. When the sugar has melted and commenced to change color, throw in the almonds and cook for five minutes. Remove the pan from the fire, add a cupful of water and a cupful of heavy cream. Blanch the almonds and toast almonds, hickory nuts and walnuts in the oven until a delicate brown; cut into strips, cherries into halves and pineapple into dice. Dissolve sugar in the water, add cream and boil without stirring, after boiling commences, until a soft ball is formed when cold water. Remove from the fire, let stand until lukewarm, then beat to a cream. Melt the cream by standing it in boiling water, stirring constantly. When melted, add the fruit and nuts and flavor with vanilla.

FUDGE NOUGAT.

Roll two cupfuls of granulated sugar, one cup of milk, butter the size of a walnut and a pinch of salt, until they form a soft ball when dropped in cold water. Then add the fruit and nuts, beat with the stove, and after boiling a minute, stir in one cup of chopped nuts, raisins and figs. Pour into a buttered pan, and when cool cut into squares.

SOUR MILK CAKE.

One-third cup shortening, one cup brown sugar, one cup sour milk, two cups entire wheat flour, one level teaspoon soda, one-fourth level teaspoon salt, one level teaspoon of cinnamon, one-half level teaspoon of nutmeg, one cup seeded raisins cut in halves.

Cream the butter, add the sugar gradually, then add the sour milk and the flour sifted with the soda, salt and spices. Beat well, add the raisins, beat again and bake in a loaf in a moderate oven.

UNPARDONABLE.

"I see that the president of the Fifteenth National bank has been forced to resign," said Links. "What was the trouble?"

"His writing was too legible," explained Links. "Why, any one could decipher his signature."

scattered through New England, there are communities that were once thriving, law-abiding villages, but have decayed to the point of being breeding places of vice and crime, and the abode of a large proportion of physical and moral degenerates. No State is free from them, no State should be blindly censured above the others, but such has an unpleasant task to perform in remedying the trouble. The facts may as well be faced, the causes investigated and the remedy applied if there is one.

A bill, called the "sterilization bill," which is to receive attention at the hands of the present Legislature, aims at one of the chief causes of many abiding crimes. It should pass, as should a bill requiring a doctor's certificate before marriage, as well as a town clerk's license. To allow the weak, the imbecile and the vicious to reproduce their kind is something that should be no longer permitted. It fills our jails, hospitals and asylums. To permit the physically and mentally weak to enter the world, not only handicaps them, but is a crime against society. Prevention is the only correct remedy to apply. Sterilization of certain classes of criminals and