# Proposed Amendments to the Constitution of Missouri

## CONSTITUTIONAL AMENDMENT No. 1.

Proposed Constitutional amendment increasing the compensation of members of the General Assembly from five dollars per day for seventy days to ten dollars per day for one hundred days.

JOINT AND CONCURRENT RESOLUTION submitting to the qualified voters of the state of Missouri, a proposal to amend section 16 of article IV of the Constitution of Missouri, relating to "pay of members of the general assembly and expenses of committees."

Be it resolved by the House of Representatives; the Senate concurring therein:

That at the general election to be held on the first Tuesday, following the first Monday in November, 1922, the following amendment to the Constitution of Missouri, relating to the compensation of members of the general assembly of the state of Missouri, shall be submitted to the qualified voters of said state, to wit:

Section 1. That section 16 of article 4 of the Constitution of Missouri, be and the same is hereby amended, by striking out the word "five" in the third line of said section, and inserting in lieu thereof the word "ten," and be further amended by striking out the word "seventy" in the fourth line of said section, and inserting in lieu thereof, the word "one hundred," and be further amended by striking out the word "five" in the seventh line of said section and inserting in lieu thereof the word "ten," so that said section 16 of article 4, aforesaid, when amended shall read as follows:

Sec. 16. Pay of members and employees—expenses of committees.—The members of the general assembly shall severally receive from the public treasury such compensation for their services as may, from time to time, be provided by law, not to exceed ten dollars per day for the first one hundred days of each session, and after that not to exceed one dollar per day for the remainder of the session, except the first session held under this Constitution, and during revising sessions, when they may receive ten dollars per day for one hundred and twenty days, and one dollar per day for the remainder of such session. In addition to per diem, the members shall be entitled to receive traveling expenses or mileage, for any regular and extra session not greater than now provided by law; but no member shall be entitled to traveling expenses or mileage for any extra session that may be called within one day after an adjournment of a regular session. Committees of either house, or joint committees of both houses, appointed to examine the institutions of the state, other than those at the seat of government, may receive their actual expenses, necessarily incurred while in the performance of such duty; the items of such expenses to be returned to the chairman of such committee, and by him certified to the state auditor, before the same, or any part thereof, can be paid. Each member may receive at each regular session an additional sum of thirty dollars, which shall be in full for all stationery used in his official capacity, and all postage, and all other incidental expenses and prerequisites; and no allowance or emoluments, for any purpose whatever, shall be made to or received by the members, or any member of either house, or for their use, out of the contingent fund or otherwise, except as herein expressly provided; and no allowance or emolument, for any purpose whatever, shall ever be paid to any officer, agent, servant or employe of either house of the general assembly, or of any committee thereof, except such per diem as may be provided for by law, not to exceed five dollars.

Approved March 25, 1921.

## CONSTITUTIONAL AMENDMENT No. 2.

Proposed Constitutional amendment striking from the qualifications for voting in this state the requirement that a voter must be a "male" citizen of the United States.

Be it resolved by the Senate, the House of Representatives concurring therein:

That at the general election, to be held in this state on the Tuesday following the first Monday in November, A. D. 1922, there shall be submitted to the qualified voters of Missouri, for adoption or refusal, an amendment to the Constitution of the state, repealing section 2 of article VIII of said Constitution of Missouri and enacting a new section in lieu thereof, to be known as section 2 of article VIII, as follows:

Section 2. Every citizen of the United States, who is over the age of twenty-one years, possessing the following qualifications, shall be entitled to vote at all elections by the people:

First: Shall have resided in the state one year immediately preceding the election at which such citizen offers to vote.

Second: Shall have resided in the county, city or town where such citizen offers to vote at least sixty days immediately preceding the election. The legislature is hereby authorized and directed to enact proper and suitable laws, providing the means and method by which any absent qualified elector may vote an absentee ballot at all elections by the people, whether such absent elector be within or without this state.

Approved July 29, 1921.

## CONSTITUTIONAL AMENDMENT No. 3.

Proposed Constitutional amendment providing for the maintenance of the road system from motor vehicle license fees after the principal and interest of road bonds is paid.

Be it resolved by the House of Representatives, the Senate concurring therein:

That at the general election to be held on the Tuesday next following the first Monday in November, 1922, or at a special election to be called by the governor in his discretion prior to such general election, there shall be submitted to the electors of the state for their approval or rejection an amendment to the Constitution of the state, amending section 4 of article 10, by adding at the end thereof the following: "Provided, that all motor vehicles subject to taxation in this state shall be subject to license taxes, the rate for state and municipal purposes to be fixed by the general assembly; so long as any road bonds of the state authorized by section 44a, of article 4, of the Constitution, are outstanding a sufficient amount of such license taxes collected by the state shall be and stand appropriated without legislative action, for and to the payment of the principal and interest of such bonds, and the remainder of such funds less the cost and expenses of collection and the cost of maintaining any state highway department, or commission, shall be used in road and bridge construction and maintenance of roads in such manner as may be prescribed by law, so that said section when amended shall read as follows:

Section 4. All property subject to taxation shall be taxed in proportion to its value. Provided, that all motor vehicles subject to taxation in this state shall be subject to license taxes, the rate for state and municipal purposes to be fixed by the general assembly; so long as any road bonds of the state authorized by section 44a, of article 4, of the Constitution, are outstanding a sufficient amount of such license taxes collected by the state shall be and stand appropriated without legislative action, for and to the payment of the principal and interest of such bonds, and the remainder of such funds less the cost and expenses of collection and the cost of maintaining any state highway department, or commission, shall be used in road and bridge construction and maintenance of roads in such manner as may be prescribed by law.

Approved August 4, 1921.

## PROPOSITION NO. 4.

### REFERENDUM ORDERED BY THE PETITION OF THE PEOPLE.

An act creating a Department of Labor and consolidating in said department the rights, powers and duties of various boards, commissions and officers.

House Bill No. 602.

AN ACT creating "a department to be known as the department of labor; authorizing the appointment of a commissioner of labor, prescribing his powers and duties and fixing his salary; transferring to the department of labor the duty of administering and enforcing the provisions of chapter 54, R. S. of Mo., 1919 (except the provisions of article 3 thereof), the duty of administering and enforcing the provisions of chapter 69, R. S. of Mo., 1919; the duty of administering and enforcing the provisions of an act entitled: "An act to create a negro state industrial commission, defining its duties, authorizing the appointment and fixing the salary of the secretary and making an appropriation therefor," approved June 3, 1919, Laws of Missouri, 1919, page 82, and such other laws as may hereafter be enacted by the General Assembly of the state of Missouri pertaining to the negro state industrial commission; the duty of administering and enforcing the laws of this state pertaining to boiler rules, and the duty of administering and enforcing the provisions of article 11, chapter 111, R. S. of Mo., 1919, relating to the commission for the blind; providing for the appointment of agents, assistants, clerks, deputies, inspectors and other officers, and employees of the department of labor; transferring the title to the real estate and personal property of all departments and offices to which this act applies to the department of labor; making the commissioner of the department of labor, his assistants, agents, clerks, deputies, inspectors and other employees, amenable to the civil and criminal liabilities and penalties imposed by the laws to which this act refers and repealing sections 6737, 6739, and 6744, of article 1, chapter 54, R. S. of Mo., 1919, and section 6781 of article 5, chapter 54, R. S. of Mo., 1919.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section 1. That there is hereby created and established a department which shall be known as the department of labor, by which name it shall have perpetual succession with power to complain and defend in all courts, and to have and use a common seal with power to alter the same at pleasure.

Sec. 2. That the said department of labor shall be under the control, management and supervision of a commissioner, who shall be known as the commissioner of the department of labor. Said commissioner shall be appointed by the governor, by and with the advice and consent of the senate, and shall have his office in the office of the department of labor, which shall be established at the permanent seat of government.

Sec. 3. That with the said department of labor there shall be lodged the duty and responsibility of administering and enforcing the provisions of chapter 54, R. S. of Mo., 1919, entitled "labor-employment, health, safety and statistics," and it shall be the duty of the commissioner of labor, appointed as in this act authorized, to advise and direct his subordinate officers, clerks, inspectors, stenographers, and other employees in the discharge of their several duties.

Sec. 4. With the said department of labor there shall be lodged the duty and responsibility of administering and enforcing the provisions of chapter 69, R. S. of Mo., 1919, entitled, "mines and mining."

Sec. 5. That with the said department of labor there shall be lodged the duty and responsibility of administering and enforcing the provisions of an act entitled: "An act to create a negro state industrial commission, defining its duties, authorizing the appointment and fixing the salary of the secretary and making an appropriation therefor." Approved June 3, 1919, laws of Missouri, 1919, page 82, and such other laws as may hereafter be enacted by the general assembly of the state of Missouri pertaining to said negro industrial commission.

Sec. 6. With the said department of labor there shall be lodged the duty and responsibility of administering and enforcing the provisions of an act entitled: "An act to provide for safety of life and property by regulating the construction and use of steam boilers; creating a board of boiler rules to prescribe rules and regulations relating to boilers used or to be used in this state, which will be uniform with other state rules now in existence, in order to provide for the free interchange of boilers between the states; to define the power of the board of boiler rules; to provide penalties for the violation of this act and of the rules and regulations of the board of boiler rules; and making an appropriation to carry out the provisions of this act." Approved June 4, 1919, laws of Missouri, 1919, pages 83 and 84, and such other laws as may hereafter be enacted by the general assembly of the state of Missouri, pertaining to boiler rules, with reference to which act the commissioner of the department of labor shall have and exercise all the powers, and perform all the duties and functions heretofore conferred by law upon the board of boiler rules.

Section 7. The authority, duties, functions, jurisdiction, powers, and privileges of the commissioner of the department of labor with reference to the administration and enforcement of the provisions of chapter 54, R. S. of Mo., 1919, shall extend to and include all the provisions of said chapter, except the provisions of article 3 thereof.

Section 8. That the duty of administering and enforcing the provisions of the general laws of this state pertaining to "labor—, employment, health, safety, and statistics," and more particularly the provisions of chapter 54, R. S. of Mo., 1919, except the provisions of article 3, of said chapter, be and the same are hereby transferred to, and vested in, the commissioner of the department of labor, and in the performance of such duties, or any thereof, he shall have power, and he is hereby authorized, to do any act or thing with reference thereto which might lawfully have been done by the commissioner of labor statistics, or by any agent, assistant, appointee, deputy-commissioner, employee, clerk, inspector or other officer, by whatsoever designation or title, referred to in said chapter 54, R. S. of Mo., 1919.

Section 9. That the duty of administering and enforcing the laws of this state pertaining to mines and mining, and more particularly to the provisions of chapter 69, R. S. of Mo., 1919, be and the same are hereby transferred to, and vested in, the commissioner of the department of labor, and in the performance of said duties, or any thereof, he shall have power and he is hereby authorized to do any act or thing with reference thereto which might lawfully have been done by the bureau of mines as provided in article 3, chapter 69, R. S. of Mo., 1919, or by the state board of coal mining as provided in article 2 of said chapter 69, R. S. of Mo., 1919, or any agent, assistant, deputy or inspector or other officer in said chapter 69 designated.

Section 9a. That with the said department of labor there shall be lodged the duty and responsibility of administering and enforcing the provisions of article 11, chapter 111, R. S. of Mo., 1919, relating to the commission for the blind.

Section 9b. That the duty of administering and enforcing the laws of this state pertaining to the blind be, and the same is hereby transferred to and vested in the commissioner of the department of labor, and in the performance of said duties, or any thereof, he shall have power, and he is hereby authorized to do any act or thing with reference thereto, which might lawfully have been done by the commission for the blind, under and by virtue of the provisions of article 11, chapter 111, R. S. of Mo., 1919, and said department shall come within the provisions and under the benefits provided for the commission for the blind in article 4, section 47 of the Constitution of Missouri.

Section 10. That wherever the word "commission" or the words "commissioner of labor statistics" or the word "bureau," or the words "bureau of labor statistics" appear in said chapter 54, R. S. of Mo., 1919, it, or they, shall hereafter be construed and held to include and refer to the commissioner of the department of labor, or to the department of labor hereby created, as the case may require, and that whenever in said chapter 54, R. S. of Mo., 1919, any agent, assistant, appointee, deputy commissioner, employee, inspector, or other officer, is referred to, it shall be held to include and refer to the representative of the department of labor, assigned by the commissioner of said department to the performance of the duties required by the section, or sections, in which such reference may be found.

Section 11. That whenever or wherever in any law of this state any commission, board or officer, or any agent, assistant, appointee, deputy, inspector, or other officer or employee thereof, to which this act applies is referred to, or required to do any act or thing, such reference shall hereafter be deemed to refer to the department of labor or the commissioner of labor, as the context of the section in which such reference is made may require, and the duty required to be performed, and the authority and power conferred or required by such law to be exercised, shall be performed and exercised by the commissioner of the department of "labor with the same legal force and effect as such duty, authority or power, might heretofore have been exercised or performed, by any commissioner, commission, agent, assistant, deputy, inspector, or other officer, or employee, by whatsoever title designated in any law to which this act refers, of any department, office, or officer to which, or to whom, this act applies."

Section 12. That the commissioner of the department of labor shall receive an annual salary not exceeding three thousand dollars, to be fixed by the governor, together with all traveling expenses incurred while traveling in the discharge of official duty. Said commissioner of the department of labor, shall, before entering upon the duties of his office, execute a good and sufficient bond to the use and benefit of the state of Missouri, to be approved by the attorney-general as to form, and by the governor as to sufficiency, conditioned upon the faithful performance of his official duties, and that he will render an honest and accurate accounting of all funds coming into his hands as commissioner of the department of labor.

Section 13. That the commissioner of the department of labor shall have power, and he is hereby authorized, subject to the approval of the governor, to appoint a competent person to serve as state industrial inspector who shall hold his office for four years from date of his appointment, and until his successor is appointed and qualified, subject to the power of removal by said commission or the governor at pleasure, and in addition thereto, the said commissioner of the department of labor shall have power, and he is hereby authorized to appoint, from time to time, two assistant industrial inspectors, and ten deputy industrial inspectors, one or more of whom, shall be women. The industrial inspector, and each of his assistants, and deputies, before entering upon their respective duties, shall take and subscribe to the oath required by the Constitution to be taken and subscribed to by the executive officers of this state.

Section 14. That before entering upon his official duty the commissioner of the department of labor shall take and subscribe to the oath required by the Constitution of Missouri to be taken and subscribed to by executive officers of this state.

Section 15. That the commissioner of the department of labor and each of his agents, assistants, deputies, inspectors, clerks, stenographers or other employees shall, for the violation of any of the provisions of said chapter 54, R. S. of Mo., 1919, to which this act applies, upon conviction be subject to the fines and penalties therein prescribed, and otherwise by law provided.

Section 16. That the total number of employees and appointees, by whatever designation known, employed or appointed under the provisions of this act, shall not be greater than the number of appointees or employees heretofore appointed or employed by the several boards, commissions and officers to which, or to whom, this act applies and that the aggregate salaries paid to such appointees or employees shall not be greater than the aggregate salaries heretofore paid by the several boards, commissions and officers to which, and to whom, this act applies.

Section 17. That if the jurisdiction of the commissioner of labor, as in this act defined, shall overlap with the jurisdiction of any other board, commission, or member thereof, or any other officer of this state, such jurisdiction shall be deemed concurrent and not conflicting, but shall not be exercised by said commissioner of the department of labor, or by any other commission or officer thereof, or by any other officer, in this state in such manner as to cause any duplication of expense to the state or in such manner as to impose any unnecessary burden upon any citizen of this state.

Section 18. That if the commissioner of the department of labor, or any agent, appointee, assistant, deputy, inspector or other officer or employee of said department, by whatever designation known, shall violate any of the provisions of chapter 54, or of chapter 69, to which this act applies, for the violation of which a civil liability attaches, or the violation of which constitutes a crime, he shall be liable civilly, or criminally, as the case may be, and proceeded against accordingly, and if convicted of any crime as defined in any law in this section referred to, he shall be punished as herein, or otherwise by law, provided.

Section 19. That the title, control and management of all personal property, books, records, documents, office equipment and furniture of the bureau of labor statistics, and of the bureau of mines, and of the state of coal mining, are hereby transferred to and vested in the department of labor.

Section 20. That the title of all property, real, personal, or mixed, heretofore held by any board, commission, commissioner, or officer, the duties of which, or of whom, are by this act conferred upon the commissioner of the department of labor, be and the same is hereby transferred to and vested in the department of labor.

Section 21. That every commissioner, deputy commissioner, agent, assistant, clerk, deputy, inspector, stenographer or other employee, by whatsoever designation known, heretofore authorized by any law to which this act applies, to be appointed or employed, shall hereafter be appointed, or employed, by the commissioner of the department of labor, subject to the approval of the governor, and the powers, duties and functions conferred upon, or required of, any such commissioner, deputy commissioner, agent, assistant, clerk, deputy, inspector, secretary, stenographer, or other employee by any such law, shall hereafter be exercised and performed, subject to the control, direction and supervision of the commissioner of the department of labor.

Section 22. In the discharge of the duties of his office the commissioner of the department of labor shall have power, and he is hereby authorized, to require any commissioner, agent, assistant, clerk, deputy, inspector, secretary, stenographer, or other employee by whatsoever designation known, appointed, or employed, by him as authorized in the preceding section, or by the provisions of any law to which this act applies, to do and perform any duty, or services, which may be necessary and requisite to the proper conduct and management of said department of labor, regardless of the provisions of law under which such commissioner, deputy commissioner, agent, assistant, clerk, deputy, inspector, secretary, stenographer, or other employee, was appointed, and no additional compensation shall be allowed for such services. If any appointee, or employee, herein mentioned or referred to shall fail or refuse to promptly, and efficiently, perform any duty, or service which may be required of him by the commissioner of the department of labor, as in this section authorized, such employee shall be immediately discharged, and shall not thereafter be employed in said department.

Section 23. That in the enactment of this law it is hereby declared to be the intent and purpose of the general assembly to effectually provide for the concentration of authority, with reference to the management, and the co-ordination of the activities, of the several agencies, or branches, of the state government to which this act applies, to the end that the state revenues may be conserved and a higher standard of efficiency obtained in the administration of the laws to which this act refers.

Section 24. That sections 6737, 6739 and 6744 of article 1, chapter 54, R. S. of Mo., 1919, and section 6781 of article 5, chapter 54, Revised Statutes of Missouri, 1919, be and the same are hereby repealed.

## PROPOSITION NO. 5.

### REFERENDUM ORDERED BY THE PETITION OF THE PEOPLE.

An act creating a State Department of Budget with power to prepare an annual budget and exercise supervisory control of expenditures of public money.

Budget Bill No. 434.

AN ACT creating a state department of budget, defining its powers and duties; providing for the appointment of a commissioner as executive head of said department, fixing his salary, requiring him to give bond and fixing the amount and conditions of said bond; providing for a central office of said department of budget, requiring said commissioner to co-operate with other departments, boards, commissions, bureaus, branches, institutions and officers of the state in the interest of efficiency and economy, providing that rights, powers and duties vested in any department, board, commission, bureau, branch, institution and officer, or any deputy, inspector, or subordinate officer thereof, transferred by this act to the department of budget, shall be vested in and exercised by said department of budget, and preserving any rights accrued or any action or proceeding commenced and authorizing the same to be prosecuted and continued by the department of budget; providing how appropriations of money for the department of budget shall be expended; defining the rights, powers, duties and obligations of the commissioner of budget; providing for the submission of bids and estimates to the department of budget and the approval thereof by the commissioner of budget; requiring the commissioner of budget to divide his department into two bureaus, upon certain conditions; defining the rights, powers, and duties of the bureau of taxation and estimate with respect of taxation; requiring said bureau to collect data of expenditures of all departments, boards, commissions, bureaus, branches, institutions and officers, and of their needs and matters pertaining to co-ordination and efficiency in the administration of state affairs; defining the rights, powers and duties of the bureau of purchase and authorizing said bureau to supervise the purchase of necessary supplies for the state or any of its departments, boards, commissions, bureaus, branches, institutions or officers, unless otherwise provided by law; authorizing said department of budget to supervise the sale of surplus products of any state institutions; providing that certain printing shall not be done until approved by the commissioner of budget; providing for officers and employees of said department of budget and defining their qualifications, rights, duties and obligations and providing for their salaries; authorizing the department of budget to examine the accounts, receipts and expenditures and the use of property by the departments, boards, commissions, bureaus, branches, institutions and officers of the state; requiring said department of budget to keep certain accounts and requiring said department to prescribe uniform rules governing specifications, advertisements for proposals, bids, and making awards for labor and material; requiring certain catalogues to be kept; authorizing said department of budget to examine accounts of private corporations, institutions, associations or boards receiving appropriations from the state; authorizing said department of budget to inspect articles and materials furnished to or work done for the state, all departments, boards, commissions, bureaus, branches, institutions and officers thereof, and if not in accordance with specifications and contract reject the same under certain conditions; requiring the commissioner of budget to report estimates of income and revenues of the state upon certain conditions and to submit to the governor biennially a state budget, and fixing the time therefor, providing for obtaining the items for said budget; requiring all departments, boards, commissions, bureaus, branches, institutions and officers of the state to file with the commissioner of budget estimates of receipts and expenditures; requiring the governor to submit a state budget to the general assembly and providing for the items to be embraced therein; authorizing the department of budget to co-operate with the state board of equalization; repealing section 12828 and sections 12832 to 12841, inclusive, Revised Statutes of Missouri, 1919, and transferring the rights, powers, duties and authority of the state tax commission to the department of budget; repealing all laws or parts of laws in conflict with this act, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section 1. There is hereby established a state department of budget, which shall have and exercise the powers and duties vested by law in the state tax commission by virtue of article IV, chapter 119, Revised Statutes of Missouri, 1919, and all the powers and duties vested in said state tax commission by virtue of sections 9836 to 9848, both inclusive, of article 1, chapter 90, Revised Statutes of Missouri, 1919, and such other powers and duties as are provided for by this act.

Section 2. The governor shall appoint a commissioner, by and with the consent of the senate, who shall be the executive head of the department of budget, who shall be known as the commissioner of budget and he shall hold office at the pleasure of the governor.

Section 3. The commissioner of budget shall be paid a salary of five thousand dollars per annum, payable in equal monthly installments, and he shall receive necessary traveling expenses incurred in the proper conduct of his office.

Section 4. The commissioner of budget, and all other officers and employees in the department of budget, shall, before entering upon the duties of their respective offices or employment, take and subscribe the constitutional oath, which oaths shall be filed in the office of the secretary of state.

Section 5. The commissioner of budget shall, before entering upon the duties of his office, give a bond to be approved by the governor, in the penal sum of $50,000 and conditioned upon the faithful performance of the duties of his office. Other officers and employees of the department of budget, shall give a bond when required by the commissioner of budget, the amount and form of which shall be approved by the governor and conditioned upon the faithful performance of their respective duties and all such bonds shall be filed in the office of the secretary of state.

Section 6. The commissioner of budget and all other officers and employees in that department, shall devote their entire time to the duties of their respective offices and employment. The commissioner shall have power to prescribe reasonable rules and regulations, not inconsistent with law, for the proper conduct of the department of budget.

Section 7. The department of budget shall maintain a central office in the capitol building at Jefferson City. The commissioner of budget shall co-operate with the executive heads of all other departments, boards, commissions, bureaus, branches, institutions and officers of the state in the interest of efficiency and economy.

Section 8. Whenever rights, powers and duties which have heretofore been vested in or exercised by any department, board, commission, bureau, institution, or officer, or any deputy, inspector or subordinate officer thereof are, by this act, transferred either in whole or in part to the department of budget, created by this act, such rights, powers and duties are hereby vested in and shall be exercised by the department of budget. Every act done in the exercise of such rights, powers and duties shall have the same legal effect as if done by the former department, board, commission, bureau, institution or officer or any deputy, inspector or subordinate officer exercising the same.

Section 9. This act shall not effect any act done, ratified or confirmed or any right accrued or established, or any action or proceeding had or commenced in a civil or criminal cause before this act takes effect, but such actions or proceedings may be prosecuted and continued by the department of budget hereby created.

Section 10. All appropriations made for the use of the department of budget when not appropriated for specific purpose shall be expended as the commissioner of budget, with the approval of the governor, shall direct.

Section 11. It shall be the duty of the department of budget to examine and check all bids and estimates for buildings, improvements, repairs, furniture, books, stationery and supplies of every kind and character, including food and fuel, required by any department, board, commission, bureau, branch, institution or officer of the state which is supported in whole or in part by appropriation from the state, and to attach thereto a statement setting forth whether such bid or estimate is fair and reasonable and shall approve or disapprove the same. No contract made by any such department, board, commission, bureau, branch, institution or officer shall be valid unless such bid or estimate shall be first submitted to the department of budget, as above required and approved in writing by the commissioner of budget. Provided, that in any emergency, such department, board, commission, bureau, branch, institution, or officer may with the consent of the commissioner of budget, order repairs made which are immediately necessary and the commissioner of budget may authorize any department, board, commission, bureau, institution or officer to keep on hand in addition to special appropriations an amount to be determined by him, but a detailed report of the use made thereof shall be submitted to the department of budget at least once in each month.

Section 12. The commissioner of budget shall divide his department into two bureaus, one to be known as the bureau of taxation and estimate and the other as the bureau of purchase.

Section 13. The bureau of taxation and estimate shall have jurisdiction and control of all rights, powers, and duties with respect to taxation vested by law in the department of budget; except that in exercising the power of original assessment of railroads, railroad cars, rolling stock, street railroads, bridges, telegraph, telephone, express companies and other similar public utility corporations, companies and firms, the commissioner of budget shall act in conjunction with the state board of equalization; the collection of data in regard to the needs of all departments, boards, commissions, bureaus, branches, institutions and officers of the state and in regard to the necessary expenditures of such departments, boards, commissions, bureaus, branches, institutions and officers of the state for the ensuing biennial period, beginning with the first day of January preceding the convening of the general assembly in regular session; all matters pertaining to the efficiency and economy in the administration of the state's affairs, and such other duties imposed by law upon the department of budget as are assigned to it by the commissioner of budget.

Section 14. The bureau of purchase shall have supervisory control of the purchase of all supplies of every kind and character by or for the state, or any of its departments, boards, commissions, bureaus, branches, institutions and officers, except where otherwise herein expressly provided by law; supervisory control over the sale and disposal of all matters and things produced in whole or in part at any institution of the state; full charge and control of the distribution of all circulars, bulletins, reports and all other printed matters for the use of the state or any department, board, commission, bureau, branch, institution and officer thereof, and such other duties imposed by law upon the department of budget as are assigned to it by the commissioner of budget.

Section 15. No printed matter to be issued by the state or any department, board, commission, bureau, branch or institution thereof, shall be printed until a copy thereof has been submitted to and approved by the commissioner of budget, who at the time of approving the same shall direct the form in which such printing shall be done and the number of copies to be printed.

Section 16. The chiefs of the bureaus hereby created shall each receive a salary of $2,000 per annum, payable in equal monthly installments.

Section 17. The chief of each of said bureaus shall, with the approval of the commissioner of budget, appoint the employees necessary in his bureau at salaries determined by the commissioner of budget, with the approval of the governor, in no case to exceed the sum of $2,400 per annum.

Section 18. The commissioner of budget may at any time examine into the conduct and management, the accounts, receipts and expenditures, and the use of property by any department, board, commission, bureau, branch, institution and officer of the state and any private corporation, institution, association or board receiving appropriation from the state.

Section 19. The department of budget shall keep such accounts as may be necessary to determine the accuracy of the detail accounts and reports of all departments, boards, bureaus, institutions, branches, commissions and officers of the state and shall prescribe the manner and method of certifying what funds are available to meet their respective contracts and obligations.

Section 20. The department of budget shall prescribe uniform rules governing specifications, advertisements for proposals, opening of bids, and making of awards for all necessary labor and materials for the use of the state and all departments, boards, commissions, bureaus, branches, institutions and officers thereof and shall keep a catalogue of current prices paid and quantities purchased, analyzed and tabulated to date both as to quantity and quality.

Section 21. The commissioner of budget may inquire into and make an inspection of articles and materials furnished or work and labor done for the state or any department, board, commission, bureau, branch, institution and officer thereof; to ascertain whether the price, quality and quantity of such articles or labor are fair, just and reasonable and that all specifications and agreements in regard thereto have been complied with, and if not, with the approval of the governor, to reject the same.

Section 22. The commissioner of budget shall prepare and report to the governor, upon request, estimates of the income and revenues of the state; he shall prepare and submit to the governor, biennially, not later than the first day of January preceding the convening of the general assembly in regular session, a state budget in accordance with the provisions of this act; he may, with the approval of the governor, publish from time to time for necessary information, bulletins in reference to the state government and any department, board, commission, bureau, branch, institution or officer thereof; and he shall investigate the efficiency of administration in all departments, boards, commissions, institutions, bureaus, branches and offices of the state and recommend to the governor, or general assembly, plans for improvement in and co-ordination of the same.

Section 23. In the preparation of the state budget, the commissioner of budget shall not later than the 15th day of September, in the year preceding the convening of the general assembly in regular session, distribute to all departments, boards, commissions, bureaus, branches, institutions and officers of the state, proper blanks prepared by him to be used in the preparation of budget estimates. He shall procure, among other things, information as to the revenues, the appropriations made by the previous general assembly, the expenditures therefrom, encumbrances thereon, and the amount unencumbered and unexpended; and an estimate of the revenues and amounts needed for the respective departments, boards, commissions, bureaus, branches, institutions and officers of the state for the biennial period, beginning with the first day of January, immediately preceding the convening of the general assembly in regular session. Each department, board, commission, bureau, branch, institution and officer of the state shall, not later than the first day of November, following the receipt of said form, file in the office of the commissioner of budget its or his estimates of receipts and expenditures for the next biennial period. Such estimates shall be accompanied by a statement in writing giving the facts and reasons upon which said estimates are based. The commissioner of budget may make further inquiries and investigations as to any item in any such estimate. The commissioner of budget may approve or disapprove the estimates, but he shall not alter them but shall submit them to the governor, together with his own estimates, which shall be made in writing, on or before the first day of January preceding the convening of the general assembly in regular session.

Section 24. The governor shall, as soon as possible, and not later than four weeks after the convening of the general assembly, in regular session, submit a state budget, embracing therein the amounts recommended by him to be appropriated to the respective departments, boards, commissions, bureaus, branches, institutions and officers of the state and for all other public purposes, the estimated revenues from taxation, the estimated revenues from sources other than taxation, and an estimate of the amount required to be raised by taxation for the next biennial period.

Section 25. The department of budget shall co-operate with the state board of equalization in the exercise and enforcement of its lawful authority and powers.

Section 26. All accounts, receipts, expenditures, uses of property and all other records of the department of budget shall be open to the inspection and audit of the state auditor whose duty it is hereby made to completely audit the department of budget in January of each year, and at such other times as the governor shall direct.

Section 27. Section 12828 and sections 12832 to 12841, both inclusive, of article IV, chapter 119, of the Revised Statutes of Missouri, 1919, are hereby repealed and all the rights, powers, duties and authority heretofore vested in, performed or exercised by the state tax commission are hereby transferred to, vested in and shall be performed and exercised by the department of budget created by this act.

Section 28. In regard to such purchases as are made by state officers elected at large by virtue of existing laws and as to the duties prescribed by chapter 89, Revised Statutes of Missouri, 1919, the department of budget shall have the power only to make recommendations in the interest of economy and efficiency.

Section 29. All laws and parts of laws