### **EMMET CRITICAL OF COMPENSATION LAW**

Insurance Superintendent in Annual Report Warns of Defects.

APT TO PROVE TOP HEAVY

Provision for Paying Claims May Cause Delays and

his report, "that the new State department which was created to carry out the State's part in the new system will prove in operation to be rather complicated as stands," says Superintendent Emmet in a piece of governmental machinery owing the variety and number of the functions with which it has been endowed.

"Possibly the present arrangement will ove workable, if the administration of affairs remains in the hands of men as competent, discreet and courageous as presumably those about to be appointed will prove to be—if politics (using the word in a sense other than Aristotelian) are banished from it entirely and the whole machinery not merely placed in the beginning but permanently kept upon the plane of business efficiency. With any less exalted standard of conduct than this tremendous administrative structure which the law in its present form necessi-tates is very apt to prove top heavy and to fall of its own weight."

#### sees Peril in Payment of Claims.

Superintendent Emmet also expresses the belief that the provision calling for the payment of claims through the State inmission may not prove as beneficial the labor interests who insisted upon

"It would be better, in my judgment, if no such provision as this was incorporated in the law," says Mr. Emmet. "The ex-perience of Michigan and Massachusetts shows that with a State industrial board passing upon disputed claims—but hav-ing nothing whatever to do with the actual payment of these claims—no unneces-sary delay occurs on the part of the pri-vately managed insurance companies and mutuals in making the payments which

mutuals in making the payments which the law requires.

"My honest belief is that the requirement to which I am now calling attention will under such circumstances accomplish nothing unless it be that it will itself import into the situation that friedion and delay which it is designed, in the catimation of its advocates, to alleviate. If it does this the elimination of this provision from the act will eventually be from the act will eventually be desired by the labor organizations, as well as by the employers of the State."

The report clearly shows that the Su-

perintendent of Insurance has some misas to the operation of the new le points out that the workmen's compensation commission, possessing so many judicial, administrative and insurance functions, will bring it into sharp conflict with the stock companies and the mutual insurance organizations and that if the judicial power is not used wisely and justly the ultimate result will be to drive these companies out of existence.

#### Advice to Private Companies.

Insurance companies are advised in this report to give efficient public service, if they are not to be further bound by restrictive legislation. On this point Super-intendent Emmet says:

"If the people of the State cannot get

what they require through private service they will be quick to resort to the State. that the State may supply in its collective capacity a service which has been This has happened recently in the field of compensation insurance, the express business and elsewhere in a minor de-gree, and it is predicted that this remedy be frequently invoked as time goes The one effective weapon which the companies have in their hands is the ability to give efficient service so that State service will be uncalled for."

What should be the proper attitude of the State toward such organizations as

York Fire Insurance Exchange d other rate making bodies, is discussed in the report. Attention is called to the strong tendency in insurance as in other kinds of business toward the elimination of competition and the substitution of cooperation and combination. Superin-tendent Emmet says he has no fault to find with this tendency, so long as laws are passed under which the State In-surance Department will be enabled to petition and the substitution of rate making combinations to a degree of scrutiny and supervision will really protect the public possible abuses arising from mo-

#### BIGAMIST FORCES OWN ARREST. Wearles of Second Sojourn With His

First Wife. This concerns the matrimonial adventures of Arthur C. Dubord, as he and a couple of his wives told the story last night in the West 100th street station, where he was locked up on a charge of bigamy. Dubord is an insurance broker with an office at 55 Johin street

Carrina Matthews of Boston, and they went to live in New Haven. They sepa-rated after the birth of a son in 1904 and Dubord came to New York, became manager of a cafe, and fell in love with Jeannette Garland, whom he married in 1996. They lived at 2 Arden street. Wife No. 1 came to New York last

Wife No. 1 came to New York last September and met her husband and wife No. 2. She told Wife No. 2 she had not divorced Dubord and insisted that she have her husband back pending the set-tlement of a suit for divorce. This was agreed upon, and Dubord and Wife No. 1 went to live at Lloyd Court, 200 West 10th street.

Dubord went out Saturday night and stayed late. Because of this Wife No. 2 upbraided him. They quarrelled about the matter yesterday and toward evening Dubord wearied of the wrangle.

"Oh, well, why don't you call a cop," the said, "and have me arrested. I wish

he said, "and have me arrested. I wish st was all over."

"All right." said Wife No. 1, and she telephoned for the police. Detectives Maddox, Quinn and Donnelly went, and arrested Dubord on his admission that

brossed Dubord on his admission that he now possesses two wives.

Dubord asked Quinn to notify his second wife of the arrest, and Quinn, who knows her, did. There was a pathetic gene in the station house when the second Mrs. Dubord came in. Dubord broke down completely. He expects to marry legally his second ife when he is out of his present difficulty.

Y. M. C. A. Member Held as Thief. Chaster L. Chamberlain, the seventeenear-old youth from Plainfield, N. J., who
rus arrested last flaturday evening in
he looker room of the West Side Y. M.
J. A. Sis West Fifty-seventh street,
rus charged with petty larcony in the
West Side opert yesterday. Paul F. Alethant of 56 West 109th street was the
supplicant. Chamberlain pleaded not
supplicant.

#### WINS QUEER FLYING BET.

Eugene A. Berry, Jr., Beats Paln Beach Altitude Record.

PALM BEACH, Fla., Feb. 22.—As a result of a bet made in the Palm Room last night Eugene A. Berry, Jr., of Hot Springs, Va., broke the Palm Beach altitude record this afternoon, flying with William Thaw's aviator, Stephen McGorden, in his Curtiss flying boat. The record was taken officially.

It was a fine afternoon and a big crowd from the hotels went to the lake and from the hotels went to the lake and

It was a fine afternoon and a big crowd from the hotels went to the lake and watched the boat until it looked the size of a man's hand. The bet was with Perry A. C. Hall, Harvey Bloomer and G. W. Grandin of New York, the terms being that one of the four to be decided by draw should attempt the record, the other three to pay the bill if he made it, otherwise the man making the attempt was to buy flights for all the rest. Miss Dorothy Kohl of Chicago also made a flight to-day.

Disappoint Labor.

Albany, Feb. 22.—Warning is sounded in the annual report to the Legislature of the State Insurance Department against the injection of politics into the State commission which is to administer the workmen's compensation law.

"There is danger, in my judgment, under the compensation law as it now stands," says Superintendent Emmet in

Among arrivals at the Breakers to-day were Thomas A. Gessler, Mrs. Sarah Coo-

### **PAGEANTRY TO UNITE** RACES ON EAST SIDE

People's Institute Hopes Festival Will Amalgamate by Creating New Ideals.

A pageant on New York's East Side which will directly concern hundreds and touch indirecty 10,000 people of all nations was told of yesterday by John Collier of the People's Institute.

Mr. Collier spoke at the service of the American Pageant Association in the Church of the Messiah, Thirty-fourth street and Fourth avenue.

"This particular pageant won't be ready for another year, at least," he said, "but the notion of it and the work toward it have created a common enthusiasm and a common ideal among men and women of a dozen races, whom all our social ser-vice work has not been able to fuse. We count twenty different peoples on the East Side. They have been split into

groups. But this pageant will actually bring them together. We will aim to sym-bolize America in the pageant as the breeder, and protector of a new, united race. It will be necessary to show the dress, manners, customs and qualities of all the peoples from whom the new race

"Modern industry, riding roughshod over families, neighborhods, the church and racial arts, has made the problem of social regeneration not one of eugenics or other breeding but a matter of salvaging human institutions. Either that or new institutions must be created to fill the place of lost social ties."

Addresses were made by the Rev. John Haynes Holmes, pastor of the church: William Chauncy Langdon, chairman of the pageant conference; the Rev. Arthur Ketcham, reserve Addresses were mane by the Addresses was unarmed. The man kept both George was unarmed. The man kept both George and Bland covered.

He made Bland drive almost to the Short Hills station, and then made him double back and turn up a little used poser and director of the music in the city's parks, T. Tertius Noble, organist of St. Thomas's Church on Fifth avenue, St. Thomas's Church on Fifth avenue, St. Thomas's Church on Fifth avenue, played the triumph music from the pageant of York, his own composition. pageant of York, his own composition. Clifford Demarest, organist of the Church of the Messiah, played two songs from Mr. Farweil's music to the pageant produced at Darien, Conn.

clare this municipality was robbed of eight was silverware or jewelry in them. and associated citizens estimated the cost years ago Mayor David 11. Slayback Meantime Gannon had notified police of buildings and furnishings of the County

It is said that the owners of the hostelry are not averse to Verona's plan

PERCY SELBY TO WED ACTRESS

to recover this lost territory.

Prominent San Franciscan's Engage ment Stirs Society.

SAN FRANCISCO, Feb. 22.—Society was surprised last night by the announcement of the engagement of Percy Selby, presi-dent of the California Golf Association. to Louise Hamilton, an actress, who came here with the Andrew Mack company but is now with the Milestones company Selby is prominent here in golf, polo, horseback riding, walking and all forms of sport. Three years ago he rode over 500 miles on horseback to show that the army officers' test was not so hard and incidentally to win a wager.

He inherited a large fortune from his father, Thomas Selby, the founder of the Selby Smelting Works. He has two daughters, Mrs. Robin Y. Hayne and Mrs. Frank Johnson. Miss Hamilton says she will stay with the Milestones company un-

#### TWO WOMEN BURNED IN FIRE.

Condition Serious-Rescuer Scorche in Carrying Them From House.

Mrs. Cenetta Gligi, 65 years old, and Mrs. Issenta Siscella, 24, were badly burned in a fire in their home at 112 Van Pelt avenue, Mariners Harbor, Staten Island, yesterday afternoon. Vincenzo Siscalli, 25 years old, of 50

hands, arms and face.

The two women are in St. Vincent's
Hospital. Their clothing was almost completely burned from their bodies. Their
condition is reported to be serious. The overturning of a gas stove in the parlor started the fire.

#### MAN KILLED BY TON OF BRICKS.

Wreckage on First Floor of Old House Tumbles Into Basement. A ton of bricks piled on the first floor of a house which is being rased at 316

of a house which is being rased at 316 Broome street, near the Bowery, orashed into the basement yesterday afternoon and buried Louis Selekowits, 26 years old, a laborer, of 185 Forsyth street.

Three other laborers, who were on the first floor, went down with the wreckage, but were not hurt. Selekowits was dug out and found to be dead.

A fire starm was sent in and Engine 58 and Truck 20 responded. An East Side throng of speciators gathered and reserves had to be sent out from the Clisten street.

### **BURGLAR RUNS AWAY** WITH HIS CAPTORS

Drive.

BOTH BOUND TO A TREE

Fashionable Thief Leaves Them Trussed Up for More Than an Hour.

SUMMIT, N. J., Feb. 22 .- A handsome well dressed burglar who carried a stick and used good English subjected a local policeman and a negro chauffeur to an unpleasant experience last night.

When two policemen tried to arrest him he covered them with a revolver, made the chauffeur of a passing car take him and one of the policemen for a ride, and then forced the chauffeur to bind the then forced the chauffeur to bind the policeman to a tree. He himself tied the chauffeur up and they stayed tied for an chauffeur up and they stayed tied for an hour and a half, while he made good his

The policemen are John J. Gannon and William George. They were assigned to patrol the streets in plain clothes because of the number of recent burglaries here. George has only been a regular on the

George has only been a regular on the force for one week.

Last night Gannon and George saw the tail burgiar at Essex road and Whitteridge street. He whistled cheerily as he walked. In one hand he carried a walking stick; in the other a suit case, which was heavy enough to bend him over.

Gannon and George stopped him, and asked him who he was. He gave them some name, which they forgot in the excitement of subsequent events, and told them he was employed as a butler by A. J. Rose of Brantwood.

#### Wouldn't Open Suit Case.

Gannon and George wanted to see what was in the suit case, but the man said it was none of their business; that he could satisfy them he was a respectable man, and that was enough for them.

While the three were talking an automobile owned by G. Edward Escher of Hobart avenue, Summit, came along. Russell Bland, a negro, drove it. He stopped and became interested in the situatio Then Bland suggested that the three of them hop into his car and he would take them over to Mr. Rose's home so that the stranger's statement could be verified.

This sounded good to the policemen,

and George stepped into the tonneau of the car, and the man followed. Gannon was preparing to follow him when the man dropped his stick and suit case and drew two revolvers. "You stand off there." he said to Gar

"If you make a move I'll shoot." This was for both George and Bland.

Then he told Brand to drive along, and

left Gannon standing in the road. Bland had no inclination to do anything; he was busy with the wheel of his car, and

#### Both Captives Bound.

clare this municipality was robbed of eight years ago Mayor David a. Slayback has had a bill drawn which will be introduced in the New Jersey Legislature this week.

The property which Verona seeks to bring back into the fold is that which embraces the Hotel Montclair and which is valued at approximately \$250,000. When the layer of the suppose of the funds and George managed to free the buildings and furnishings of the County headquarters, and an automobile filled with policemen scoured the roads through \$11,000,000 and \$12,000,000. These monocurates the filled and Brantwood without finding a trace of the supposed bursielling at the time without regard to the specific purpose of the funds. The subspecific purpose of the funds of the value of the interior fittings and furnishings of the County between the time at the time at the time at the time at the cost of buildings and furnishings of the County between the roads through \$11,000,000 and \$12,000,000. These monocurates are the supposed bursies of the supposed bursies and an automobile filled with policemen scoured the roads through \$11,000,000 and \$12,000,000. These monocurates are the supposed bursies are the supposed bursies are the supposed bursies and an automobile filled with policemen scoured the roads through \$11,000,000 and \$12,000,000. These monocurates are the supposed bursies a bring back into braces the Hotel Montelair and braces the Hotel Montelair and the big hotel was built, eight years ago, the property was situated in Verona.

The owners, however, had it annexed to Montelair by legislative enactment, despite Verona's protests. Since that time, spite Verona's protests. Since that time, however, Montelair has adopted stricted by the car, but it was stuck too tight in the snow. They had to walk three miles back to summit, arriving at 12:30 this morning.

Had believe they

would recognize the burglar. It is supposed that the man got his loot by robbing the home of Max Smith, 22 Mon-mouth street, Newark, where \$10,000 worth of jewelry was taken last night.

#### TALK OF BRUCE FOR TREASURER

Progressive Leader Mentioned Pomible Successor of Kennedy. John Moffatt Bruce, who was director of

publicity for the National Progressive party in New York last fall, is being mentioned as a possible successor to John J. Kennedy, State Treasurer, who committed suicide. He is reported to have the backing of Democrats and Progressives.

He admitted when seen in his home, 582

Palisade avenue, Yonkers, yesterday, that he had the matter under consideration. Mr. Bruce was instrumental last fall dates in Westchester. Mr. Bruce, who is 47 years old, holds an executive position with the American Tobacco Company at 111 Fifth avenue.

#### Plays and Players.

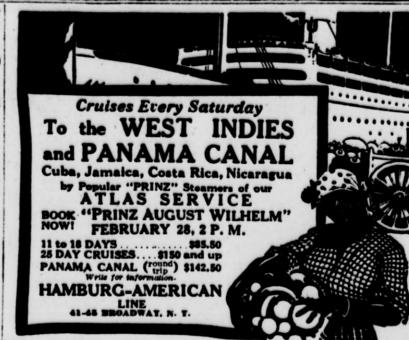
"When Claudia Smiles," the play in which Blanche Ring has been starring at the Thirty-ninth Street Theatre, will move to-night to the Lyric Theatre. Miss Ring will introduce two new songs and the show girls will be seen for the first time in various colored wigs.

"Classmates," the second photo drama production of Klaw & Erlanger, will be shown for the first time to-night at Marcus Loew's American Theatre. It is a film version of the military drama of the same name. Klaw & Erlanger's first motion picture production was "The Fatal Wedding."

Wedding."

The long list of theatrical managers who have gone in for motion picture production was augumented this week by the addition of the name of Harry H. France. He is the largest stockholder in the Atlas Feature Film Company, newly incorporated in Wilmington, Del., with \$200,000 capital, and with New York offices in Mr. France's Longacre Theatre. A subsidiary organisation, known as the France Feature Film Company, has also been incorporated as an operating company to distribute the features. It will supply a weekly service known as the "France Feature."

The bill at the Casino Theatre next



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# YES, AND BY THE CITY

Prendergast, Digging in Musty Ledgers, Uncovers Long Lost Surplus.

GOES BACK TO TWEED DAYS

Big Steals Revealed in Building of the "Tweed" Court House.

The city of New York has in its pockets \$2.535,270.83 that it didn't know about, or at least was not sure of. So Comptroller Prendergast reports to the Board of Estimate, after blowing the dust off the musty books known as the ledgers and analyzing the figures of old transac tions, some forgotten, some not dating back as far as fifty years ago.

For a long time there has been talk of peering into these volumes to see just what they revealed and to clear the accounts, but Mr. Prendergast is the only man who has kept at them to the last

Adding up the surpluses that bobbed up here and there he found the total to be \$3,806,596.98, against which stand deficits of \$1,271,326.15, leaving the net surplus \$2,535,270.83.

Of the deficit revealed by the investigation \$700,087 was in the fund set aside for building the "Tweed" Court House. It represents money spent without au-thorization, in excess of county bonds is-sued for Court House construction. Part of the deficit, \$165,350, was due to the failure of the Marine National Bank, and \$7,498.61 was due to the failure of the North River Bank, both these banks being depositories of city money. The Ma-rine Bank went up as part of the commo-tion attending the failure of ex-President Ulysses Grant's firm, Grant & Ward, in 1884.

Clifford Demarest, organist of the Church of the Messiah, played two songs from Mr. Farwell's music to the pageant produced at Darien, Conn.

The man ordered George and Bland to leave the car. Then he made Bland tear the Bap robe into strips, and bind George to a tree. He stood close to see that Bland did his work well. Then he himself tied Bland to the tree, with the shreds of lap robe. He found some wire in the car, and with this he made the bonds of the two men still more secure.

Werona, N. J., Feb. 22.—So that Verona may get back a valuable section of the Montelair mountain top which citizens defented by the size of the court House aggregating \$1,750,-600, all of which was expended.

Mr. Prendergast says of the Court House deficit:

"The examination indicates that it was merely the amount expended from this particular county bond fund in excess of the proceeds of the bonds issued, which the proceeds of the bonds of the two men still more secure.

When the job had been done to his satisfaction he picked up his suit case and his sick and left them. Bland and George to a tree. He stood close to see that Bland did his work well. Then he himself tied Bland to the tree, with the shreds of lap robe. He found some wire in the car, and with this he made the bonds of the proceeds of the bonds issued, which the proceeds of the bonds of the proceeds of the proceeds of the bonds of the proceeds of the bonds of the proceeds of the procee

for which it was designated they appro-priated it to their own use and that the sum of \$432,916.64 had been traced to the private deposit of one of the commiss

Ordinarily the \$2,535,270.83 surplus verified by the Comptroller would be transferred to the general fund for the reduction of taxation, but it will stay in the suspense account until analysis of old accounts of the city of Brooklyn is com-pleted. It is believed that a book deficit pleted. It is believed that will be found in Brooklyn.

#### PEACE LEAGUE LAUDS WILSON.

Congratulates President Upon Rati-Scation of Arbitration Treaties.

The American Peace and Arbitration League sent a telegram of congratulation yesterday to President Wilson commend-ing him upon the ratification of arbitra-tion treaties with eight nations. The action was taken at a meeting of the officers in the home of Henry Clews, president. The message stated:

"On this auspicious commemoration day of our first President the American Peace and Arbitration League congratulates you

and Arbitration League congratulates you upon the ratification of arbitration treaties with eight nations. It is especially gratifying and important at this time, for the good influence of the Administration's act

good influence of the Administration's act and the Senate's approval will be worldwide in its influence.

"It is to be hoped that similar treatles with the Administration's plan for a year's delay, &c., added will soon be exchanged with all nations of the world. In this great moral and economic movement we are with you heart and soul."

#### COMMITTEE OF 250 TO MEET. Body Opposed to Tammany Dem racy Ready to Fight.

The first meeting of the committee of 250 whose duty is to form a Democratic organisation in sympathy with the progressive Democracy of the city, State and nation will be held in the Green room in the Hotel McAlpin at 8:15 on Thursday

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Atlantic Transport New York—London Direct. Pler 55, N. R.
Min wha, Feb.73, 10A MW napolla, Mar. 7, 1 PM Minn the, Apr.
Minnths, Mar. 7, 1 PM Minn the, Apr.
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PUBLIC NOTICES.

CITY OF NEW YORK—BOARD OF ESTIMATE AND APPORTIONMENT—Public notice is hereby given that at a meeting of the Board of Estimate and Apportionment held February 6, 1914, the following patition was received:

TO THE HONORABLE THE BOARD OF ESTIMATE AND APPORTIONMENT OF THE CITY OF NEW YORK.

The Third Avenue Railway Company by this, its petition, respectfully shows and alleges:

FIRST, That your petitioner is a stress surface railroad corporation duly incorporated under the laws of the State of New York, and owns and operates a street surface railroad upon and along certain streets and avenues in the City of New York.

SECOND, Upon information and belief that the City of New York by contract dated March 4th, 1909, granted to The Third Avenue Railroad Company a franchise to construct, maintain and operate a double track extension to its street surface railway upon the following route:

Beginning and connecting with the easting double track street surface railway of Amsterdam Avenue at orsear the inicast tion of said avenue with Fort George Avenue, thence northerly, westerly and addition of said avenue with Fort George Avenue, thence northerly, westerly and addition this present roadway of said Fort George Avenue.

THIRD That the petitioner has double within the present roadway of said Fort George Avenue.

minal at said intersection within the present roadway of said regions within the petitioner has duir succeeded to the rights of the said The This Avenue Railroad Company under said contract, and that the term of said contract will expire on or about March 4th, 1914 at that the petitioner desires to continue the use of the tracks upon the said route for period of not less than ten (10) years.

WHEREFORE, the petitioner requesting that the granted pursuant to the previous of law, the right to use the tracks laid of tract, and to maintain and operate a few way thereon for a term of not less than (10) years.

YEREFORE TO SET THE SET OF THE SET O

said route under and pursuant bases a fail way thereon for a term of not less than ten (10) years.

Dated, New York, February 2, 1814.
THIRD AVENUE RAILWAY COMMANY.
(Corporate Seal)

Attest:
F. W. WHITRIDGE.
State of New York, County of New York, 88.
Frederick W. Whitridge, being 2019 aworn, deposes and says that he is the President of the Third Avenue Railway Company, the petitioner named in the foregoing petition, that he has read raid petition and knows the contents thereof, and that the same is true to his own knowledge of copt as to the matters therein stated to be alleged upon information and helief, and at to those matters he believes it to be true.

Sworn to before me this 2nd day of Fek.
Fury, 1914.
JAS. S. WILLIAMS.
Notary Public.
New York County No. 4088
New York County No. 4088
New York County No. 4088
New York Register No. 2070.
(Notarial Seal)
and the following resolutions were been upon adopted:
WHEREAS, the foregoing petition from the Third Avenue Railway Company deed February 2, 1914, was presented in the Heard of Estimate and Apportionment at a hearing held February 6, 1913.
RESOLVED, that in pursuance of law this Board sets Fridey, the sixth day of Marsh 1914, at 19130 o'clock in the forence Room 16 in the City Hall, Borongh of Marsh 1914, at 19130 o'clock in the forence and be heard; and be the first counter of the published for at least fouriers, in two daily newspapers in two daily newspapers in two days in two daily newspapers in the law to be published for at least fouriers, in two daily newspapers in the daily ment in the law to be published for at least fouriers, in the daily ment in the law to be published for at least fouriers, in two daily newspapers in the law to be published for at least fouriers, in two daily newspapers in the law to be published for at least fouriers, in two daily newspapers in the law to be published for at least fouriers, in the daily newspapers in the law to be published for at least fouriers, in twe daily newspapers in the law to the published for a least fo

RESOLVED, that the Secrets to cause such petition and the to be published for at least days in two daily newspapers. New York, to be designated be and for at least ten (10) days. Record' immediately prior to public hearing. The expense cation to be borne by the petition and the New York Tribum and the New York Tribum.

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MARCH4